

## **CHILDREN AND YOUNG PEOPLE'S SERVICES SCRUTINY PANEL**

**Venue: Town Hall, Moorgate  
Street, Rotherham**

**Date: Friday, 27 November 2009**

**Time: 9.30 a.m.**

### **A G E N D A**

1. To determine if the following matters are to be considered under the categories suggested in accordance with the Local Government Act 1972.
2. To determine any item which the Chairman is of the opinion should be considered as a matter of urgency.
3. Apologies for Absence.
4. Declarations of Interest
5. Questions from the press and public
6. Matters Referred from the Youth Cabinet
7. Communications

### **FOR DISCUSSION**

8. Education and Awareness Programme (School Year 2008/2009) - SHIELD South Yorkshire HIV Support Group (report attached) (Pages 1 - 11)
9. Rotherham's Sexual Health Strategy - Update (report attached) (Pages 12 - 25)
10. Rotherham's Teenage Pregnancy Strategy - Update (report attached) (Pages 26 - 35)

### **FOR MONITORING**

11. Children and Young People's Services Improvement Plan - October Highlight Report (copy attached) (Pages 36 - 44)
12. Children and Young People's Services - Performance Indicator Report 2009/10 - Quarter 2 (copy attached) (Pages 45 - 56)

13. The Welcome Offer to Vulnerable Children and Young People (report attached) (Pages 57 - 60)
14. Road Safety Outside Schools - Progress of Joint Scrutiny Review (report attached) (Pages 61 - 67)

### **MINUTES**

15. Minutes of the previous meeting of the Children and Young People's Scrutiny Panel held on 30th October, 2009 (copy attached) (Pages 68 - 74)
16. Minutes of meetings of the Cabinet Member and Advisers for Children and Young People's Services held on 21st October, 2009 and on 4th November, 2009 (copies attached) (Pages 75 - 81)
17. Minutes of meetings of the Performance and Scrutiny Overview Committee held on 23rd October, 2009 and on 6th November, 2009 (copies attached) (Pages 82 - 94)
18. **EXCLUSION OF THE PRESS AND PUBLIC**  
The following item is likely to be considered in the absence of the press and public as being exempt under Paragraph 3 of Part 1 of Schedule 12A to the Local Government Act 1972 as amended (information relating to financial or business affairs)
19. Minutes of a Meeting of the Children and Young People's Services - Value for Money Budget Review Group held on 5th November 2009 (copy attached) (Pages 95 - 99)

**Date of Next Meeting:-  
Friday, 8 January 2010**

#### **Membership:-**

Chairman – Councillor G. A. Russell  
Vice-Chairman – Councillor License  
Councillors:- The Mayor (Councillor Ali), Burton, Dodson, Donaldson, Fenoughty, Hughes, Kaye,  
Rushforth, Sharp and Sims

#### **Co-optees:-**

Mrs. J. Blanch-Nicholson, Ms. T. Guest, Mrs. K. Muscroft,  
Mr. M. Hall, Father A. Hayne, Mr. C. A. Marvin,  
Mrs. L. Pitchley and Mrs. P. Wade.



Education and Awareness Programme

School Year 2008/2009

Produced by Zoe Davies (Client Services and Education Manager)

## Background

### Young People:

Statistics in recent years have shown an increase in rates of STI's (Sexually Transmitted Infections) including HIV amongst young people within the UK. At a national level an increase in cases of HIV is the 15 – 24 years old heterosexual young people has raised significant concerns for those within the public health field.

The current generation of young people were too young to be exposed to the mass prevention campaigns of the 1980's and as a consequence some are apathetic to the use of prevention methods.

The myths and stereotypes associated with HIV, that the virus effects only homosexual men and Black Africans, results in a group of society who presume HIV will never be relevant to their life choices and their own sexual activity.

Anti-social behaviour and increased levels of binge drinking by young people below 16 is a worrying trend for young people who are finding themselves in high risk situations lacking the negotiation skills to make safe life choices.

### General Public:

The general population also show signs of apathy towards HIV, the 'It will never happen to me' mentality. Those who were old enough to remember the media campaigns of the 1980's have either retained the opinions that the groups affected by the virus continues to be the homosexual population and the black African community or they simply do not see it as a problem, with the extreme being 'there will be a cure soon anyway'. At Rotherham Show 2009 we delivered awareness work and a middle aged woman told us that the contraceptive implant would prevent HIV.

### People living with HIV:

People living with HIV face societal ignorance and prejudice which only compounds personal feelings of isolation and fear. Medical advancements regarding the clinical understanding of the virus and treatment regimes have far outpaced public awareness and the facts regarding risk of transmission of the virus. People with HIV have greater life expectancies and an improved quality of life that is far greater then ten years ago but the mental health repercussions of a HIV diagnosis emerge as a support need.

It is not only those directly affected with HIV who struggle to deal with HIV in their lives. Watching a loved one who may be ill physical and emotionally can be destroying to family and friends who find they are confused about how to support their loved one. For every person who has HIV there are family and/or friends who themselves have support needs. For those who have already lost a loved one to the virus there is the issue of bereavement and the public's reaction when they disclose the cause of death.

The number of children and young people who are living with an HIV parent is increasing in Rotherham. Disclosure to a child is a difficult process and

something many require support to do. Children may be supporting a disabled parent but not understand why they are sick, if they do know they may have to keep such a difficult situation to themselves. Parents frequently show stress as they may have to have a child tested or worry about when to tell a child of their own status. The creation of the internet and the natural inquisitive nature of young people leads to a potential situation of the young person 'Googling' the name of medication to see what's wrong and finding out of the HIV status.

### AIMS

Shield is primarily a support group for people affected by HIV and their family/friends. On recognition of the increased diagnosis of the virus across the spectrum of socio-demographic groupings Shield feels importance of HIV awareness and prevention work with young people and the general public is crucial. The opportunity to reduce levels of stigma will consequently impact on our own clients who can feel more confident in their everyday lives and no longer have to fight discrimination as well as the virus itself.

The aim of the Education and Awareness Programme is to make the issue real to young people and the public at the local level. Through these projects young people and members of the public increase their own personal knowledge and consequently in the future make better life choices whether their own sexual practices or their perception of people living with HIV.

In summary the aims are:

#### Young People:

- To give young people the opportunity to ask questions and gain knowledge of HIV from someone whose life has been impacted by HIV directly.
- To encourage young people to think about their own prejudices about HIV, their assumptions and where they have gained them.
- Without the use of scare tactics allow young people to consider the consequences of risky behaviour not only for themselves but others.
- To bring the issue of HIV to a level that makes it real to them by associating it with general risky behaviour that can impact of their wellbeing for example substance misuse, driving a car too fast, other STI's and carrying a knife.

#### Teachers/Education Staff:

- To assist them to deliver an interesting PHSE programme of study which achieves the learning outcomes of Every Child Matters.
- To give them the tools and confidence to approach the issue in the future.

## General Public:

- To address stigma, stereotyping and discrimination that became entrenched in the adult population after the moral panic of the 1980's.
- To promote awareness that HIV and other STI's are on the increase at the local level, in towns and villages as opposed to merely the large cities.
- To encourage people to take responsibility for their own sexual health.

## Volunteers/Positive Speakers:

- Speakers find the process of speaking about their lives therapeutic.
- To give them the confidence to disclose in the future or feel more comfortable with their status.

## Formats

### Schools:

Shield actively promotes linking the issue of HIV with other PHSE and SRE topics for example STI's, life choices and personal wellbeing. Shield formats are underpinned by the learning outcomes associated with the National Curriculum and the Every Child Matters (ECM) core strands 'Be Safe' and 'Be Healthy'. Schools have in the past linked our sessions to fundraising activities therefore meeting the 'Make a Positive Contribution' strand.

In the school year 2008/2009 Shield used the following formats in our programme:

- Positive Speakers

Volunteers who are HIV positive people or family/friends effected by HIV deliver speaker sessions in schools..

This programme has been extremely successful over the school year, leading to a growing reputation extending out of the South Yorkshire region to West Yorkshire and Lincolnshire. The informal and flexible nature of these sessions allows young people to hear from local people and ask questions that are relevant to their learning needs and lives that they may never have been able to before.

Shield makes a conscious effort to ensure that our speakers originate from various ethnic, gender and sexual identity backgrounds in an attempt to question the preconceptions that people may possess. Therefore speakers include a mother who lost her daughter, a male rape victim and a needle stick injury.

Shield ensures it sets the scene for the speakers by introducing why HIV is an issue for the participants.

To prepare effectively for the sessions Shield request that a External Contributor Preparation Sheet modelled on that used by Healthy Schools is completed which contains all the information from the session times, numbers and location to whether any of the participants have Special Educational Needs.

- Schools - Class Activities

Shield has the resources to deliver information activities around HIV and sexual health. Shield's Fact and Fiction activity involves young people debating urban myths around sexual health. The 'How To Be A Millionaire' interactive resource uses the format of the original game and addresses the basic information on HIV and associated statistics which are relevant to young people.

- Providing Activities

Shield has a resource pack that they can provide. The information and activity pack covers the global, national and local face of HIV and can be used by schools either solely by teachers or as preparation for a Shield visit.

- Information Stands

Shield information stall provide statistics, informal chat and signposting information. Our attendance is usually in conjunction with general health and wellbeing events or around World AIDS Day. Locations for our stands range from Higher Education Colleges, Rotherham Show to Hospitals.

### General Public Awareness and Agency Training:

The methods above are easily adapted to cater for training professionals, for example youth workers and also the general public.

### Schools and Educational Establishments

The following schools took part in the previous school years 2007/2008 and 2008/2009:

#### Rotherham:

##### Secondary schools:

Oakwood Technical College,  
Maltby Comprehensive,  
Wickersley School and Sports College,  
Brinsworth Comprehensive,  
Rawmarsh School.

##### Further Education Colleges:

Thomas Rotherham College,  
Rotherham College for Arts and Technology.

#### Sheffield:

Secondary Schools:

Wisewood School and Community Sports College,  
King Ecgberts School,  
King Edwards VII School,  
Stocksbridge High  
Oakwood Young Peoples Centre.

Further Education Colleges:

Longley Park 6<sup>th</sup> Form,  
Hillsborough College

Universities:

Sheffield University Student Stop AIDS group

Barnsley:

Dearne Valley College

Our growing reputation has resulted in Shield delivering sessions out of the county.

Wakefield:

Hemsworth Arts and Community College and 6<sup>th</sup> Form.

Derbyshire:

Clowne Heritage Secondary School

External Agencies/ Community Groups

Rotherham:

Professionals on the young people and teenage pregnancy training  
Asylum Team  
SRE Committee  
PHSE Co-ordinators meeting  
Eastwood Mission Church Group

Sheffield:

CPD Training for PHSE  
GUM Clinic medical graduates – Royal Hallamshire Hospital, Sheffield.



### Programme Evaluation

The 2008-2009 school year has been a time of substantial growth for our Schools and Awareness Programme. We are perceived as an excellent external contributor and quality resource.

In the Rotherham area alone we delivered awareness work to approximately 1500 pupils in the school year 2008 – 2009.

Since Sept 2007 Shield's Positive Speakers delivered sessions to approximately 3095 pupils.

Already this year we have spoken to approximately 810 young people in South Yorkshire. Over the year we estimate with the bookings we already have that will treble.

This number does not include the young people who are exposed the information stalls or the World AIDS Day information and resource packs that we send when requested.

Feedback is crucial to ensure we met our aims regarding the programme. Shield asks participants and session co-ordinators to evaluate the sessions.

### Evaluation Comments

Young People:

Q) What will you remember from the session?

'Always use protection, think about who you are having it with'

'Jessica's story' (Helen talks about losing her daughter)

'The day they found out, how heart broken they were'

'They looked happy and grateful of everything'

Q) Were the speakers the kinds of people you thought they would be?

Not really – 'Because the man didn't look rough or upset'

Not really – 'They're not aliens, just normal, ordinary people'

Q) If you could say one thing to other people about HIV what would it be?

'Just think about what you are doing, you never know the consequences'

'Think about your actions before, be safe and watch your drink at all times'

'Don't judge people'

'That HIV victims could be anyone'

'Always think if you are ready yourself and don't be pushed into it'

Staff:

Did you notice any of the young people talking about the sessions?

'Quite a few were particularly moved by Helen's story and talked amongst themselves and to staff'

If you could say one overall impact of the talks on your young people?

'That living with HIV does not carry the stigma it once did'

#### Action Points – Preparation for 2009 - 2010

- Increasing the pool of Positive Speakers - Participation in the sessions address the needs of those who take part and are in line with their Individual Support Plans.
- To generate regular funding for the programme.
- Shield is now actively involved with the SRE group for Rotherham Schools which is working on providing a professional and linked up contribution by various outside agencies in schools e.g Risky Business Sexploitation Projects and School nurses.
- Integrating the issue of HIV into stay safe, global issues and lifestyles projects.
- Shield attends the Sexual Health Week Steering Group acting as the main point of expertise for the issue of HIV.
- Shield has delivered in both Sheffield and Rotherham presentations to the PHSE Co-ordinators informing them of what services Shield can offer and how we fit can into the curriculum.

#### Summary

Shield enjoys working with people and perceives it to be extremely important in addressing the perceptions of HIV within society. Young people deserve

praise for their ability to understand complex and difficult issues. They should be given the opportunity to learn. Shield has found from their school projects that young people have questions and are open to expanding their moral understanding of issues they felt were irrelevant to them. They appear to begin a process of deciding and questioning what they believe and how they want to live their lives.

Our aims for working with adults has a slightly different emphasis, it questions opinions and the sense of apathy that many adults have regarding HIV. By bringing HIV back into the forefront of the social conscience people living with HIV will not face the social exclusion that has such a devastating impact on their lives.

### Acknowledgements

Shield would like to thank the following people for their support:

The Positive Speakers who took part and made the programme successful.

Else Burton – Healthy Schools Rotherham

Melanie Simmonds - Public Health Specialist-Sexual Health

Mike Brown – Sexual Health Lead – Rotherham NHS

Kerri Duffy – Health Promotion Specialist – Young People – Rotherham NHS

The teaching staff at the schools listed above.



## BRIEF DESCRIPTION OF SHIELD SOUTH YORKSHIRE AND ITS SERVICES

Shield is a South Yorkshire based local charity offering holistic support to people living with HIV and/or Hepatitis C. Shield not only offers assistance to the client but also their friends and families. Shield offers support at the pace that the client requires it.

At our centres in Rotherham and Sheffield clients can access social activities, complementary therapies, counselling, ICT facilities and our food and clothing bank. We also offer one to one support for various issues depending on client needs and work in partnership with social support agencies which we have developed close links with.

The Sheffield centre also now offers a gym area where clients can improve their physical health in a safe and relaxed environment.

Shield also recognises the importance of group support and therefore delivers a Men's Group, Women's Group, Sewing Group, Lunch Club and Hep C Support Group. Through this clients gain support from those who may be in or have similar experiences.

Social activities include trips and special activities for national celebrations, for example the Children's Halloween Party.

Shield recognises that due to medical issues clients may not always be able to access our centres and therefore we have support staff that do home visits with food hampers and clothing to maintain support levels to the best of our ability. We also assist clients to ensure their accommodation needs are met for example adaptations to the home, benefits and health and safety issues.

We view client integration into their local community as crucial and therefore sign post them on to cultural specific activities and importantly for Rotherham local area activities and events. People living with HIV often feel isolated especially if they have moved to a new area.

Offering support services is only one of the services Shield provides. We have a Clients Service and Education Manager who co-ordinates PHSE projects with schools delivering positive speaker sessions and



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awareness sessions. Our staff team is involved in local, regional and national NHS, voluntary and statutory committees.

Fundraising takes place at Shield throughout the year, ranging from large scale events such as our annual World AIDS Day events to more small scale stands selling the produce of our sewing group. We also receive funding through service level agreements with local councils and PCT's.

In the future Shield hopes to ensure it offers a quality support services that allows clients to remain as independent as possible and with good physical and emotional health. Shield Sheffield is undergoing extensive renovation, with the end product being a modern centre for clients to access a range of services.



**Scrutiny Review**

**Rotherham's Sexual Health Strategy**

**Mel Simmonds**

**Sexual Health Lead, NHS Rotherham**

**November 2009**

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### **Appendices**

1. Office of National Statistics Quarterly Teenage Pregnancy Rates for Rotherham
2. Health Protection Agency 2008/09 Yorkshire and Humber National Chlamydia Screening Statistics (including Rotherham breakdown)
3. Number of New Attendances at GUM 1995-2008
4. Number of HIV/AIDS Initial Contacts 1995-2008
5. Proposed Sexual Health Strategy Reporting Structure and three tier delivery model
6. Long Acting Reversible Contraception Statistics
7. Help72 Emergency Hormonal Contraception Scheme Statistics

## 1. The Sexual Health Targets

Public Service Agreements (PSA), Local Delivery Plan (LDP) and National Indicator (NI) Targets

<b>PSA, LDP &amp; NI Targets</b>				
<b>“The PSA is to reduce the under 18 conception rate by 50% by 2010 (from the 1998 baseline) as part of a broader strategy to improve sexual health”</b>				
NHS Local Delivery Plan lines	Targets	Last reported position	Present position with RAG rating	For the future
PSA 11a & NI 112: Under 18 conception rates (Vital Signs target)	To reduce by 50% the under 18 conception rate by 2010 from the 1998 baseline	Rate of 53.9 (per 1000 girls 15-17yrs) <5% reduction over 1998 baseline  *2006 ONS Statistics	2007 final year rate of 50.7 (per 1000 girls 15-17yrs) 10.5% reduction over 1998 baseline*  *2007 ONS statistics	Target Reductions: 2007/08 37.9% (target trajectory renegotiated) 2008/09 27% 2009/10 39% 2010/11 50%
PSA 11b: Access to GUM clinics within 48 hours	100% offered an appointment within 48 hours	2008/09 Quarter 2 100% offered	2008/09 Quarter 4 100% offered	Continue to monitor and maintain targets
	80 % seen within 48 hours	78 % seen	80.1% seen	
PSA 11c: Decrease in rates of new diagnoses of gonorrhoea	Trajectory: Not to exceed 63 cases in a year	2008/09 Quarter 1 28 cases against a trajectory of 15.	2009/10 Quarter 2 21 cases against a trajectory of 15	Increases in screening may result in increase in the number of cases found.
PSA 11d & NI 113: Percentage of young people aged 15-24 accepting chlamydia screening (Vital Signs target)	2007/08 15%	2008/09 Quarter 2 5.64% (c.f. 7.07% on trajectory)	2008/09 Target met (final figure 19.7%)	2009/10 35%
	2008/09 17%		2009/10 Quarter 2 10.28% (0.78% above planned)	
2009/10 25%				

## 2. Sexual Health Strategy

Last year the Sexual Health Strategy report identified that the rates of Sexually Transmitted Infections (STIs) in Rotherham were increasing and reflected national and regional rises. This continues to be the case and from a positive perspective could be a result of more cases being diagnosed due to the emphasis put on improving sexual health services, increased screening, sexual health awareness campaigns and more people being pro active about their sexual health. However, there is still increasingly “risky” behaviour amongst the population due to changes in society, the high rates of partner change and, although there has been an increase in sexual health awareness work, there are still relatively low levels of public awareness about the risks and consequences of unprotected sex.

The draft strategy that was approved by NHS Rotherham Board is due to be finalised based on the findings of the Sexual Health Needs Assessment which is currently being carried out and is due to be complete by March 2010. It is envisaged that this will confirm the proposed strategy and management model, which was documented in the draft. Amendments to the structure for overseeing the implementation of the strategy have begun and will be firmly in place at the start of the next financial year. This will ensure that the principles of World



Class Commissioning are utilised to develop high quality, value for money sexual health services.

The current sexual health services are being evaluated as part of the sexual health needs assessment. The findings will inform the review and update of service specifications with the aim of delivering services that offer choice, flexibility, and work in partnership in the best interests of their clients as well as being cost effective. The service specifications will create better quality sexual health services by meeting the needs of Rotherham people through offering greater choice within each location and partnership working as opposed to limited services working in silo's which is currently quite common.

### **3. Chlamydia Screening**

Genital Chlamydia Trachomatis infection is the sexually transmitted infection most frequently diagnosed in genitourinary medicine (GUM) clinics in England. Prevalence is highest in sexually active young men and women, especially those aged less than 25 years. The National Chlamydia Screening Programme (NCSP) has found that Chlamydia is the most common sexually transmitted infection.

Untreated infection can have serious long-term health and fertility consequences for both men and women.

The NCSP has a community focus and concentrates on opportunistic screening and treatment of asymptomatic, sexually active men and women aged 15 to 25, who would not normally access, or be offered a Chlamydia test. It focuses on screening in non-traditional sites such as contraceptive health services, youth advisory clinic services, universities, and primary care.

At the end of 2008-09 the annual target was achieved. This was due to the increased number of partners participating in the programme and offering screening as well as a large amount of outreach work being carried out. The national programme is now looking to core services to deliver a minimum of 60% of the screens and outreach work accounting for the remainder. As the annual targets increase this is essential to meet those figures. Considering this and the current reliance on outreach to deliver the screens, NHS Rotherham are investigating possible alternatives to the current delivery model and will be looking to implement the new model in 2011. In order to ensure that the current target continues to be met NHS Rotherham have,

- continued to fund a youth worker to co-ordinate activity across the Youth Service and in the Youth Clinics, assisted the screening programme to recruit partners to offer screening,
- developed of a Locally Enhanced Service (LES) with GPs to ensure further screening which is due to commence January 2010; and,
- included Chlamydia Screening into all relevant teenage pregnancy service specifications.

### **4.HIV/AIDS**

As attendances at GUM increase, the number of HIV cases diagnosed has increased. Considering this increase, Shield, a support group for people affected by HIV and their family/friends and commissioned partly by NHS Rotherham is now experiencing a substantial increase in agency and self referrals for support. Issues with poor mental health, living arrangements, family problems, physical illness and low income impact greatly on the quality of life of this vulnerable client base. They are able to access medical care from the health care agencies but there is no HIV specific service in Rotherham and many do not fit

into the conventional social care assessments categories. Shield is therefore the only social focused support for this vulnerable group. With this, NHSR has commissioned some additional work aiming to bridge some of these gaps over the next 8 months whilst the Local Authority make commissioning decisions for the HIV/AIDS grant based on gap analysis data supplied by NHSR, RFT and Shield.

## **5. Long Acting Reversible Contraception (LARC)**

The Department of Health identified Long Acting Reversible Contraception (LARC) as an effective method to reduce the number of unplanned pregnancies and increase choice when making decisions about contraception. With this, NHS Rotherham and the Strategic Health Authority pledged funding to implement a number of actions to increase awareness and uptake of LARC. This has resulted in;

- the creation of a GP Locally Enhanced Service for the counselling on, and fitting of, contraceptive implants to those under 19,
- a FTE specialist nurse post to develop LARC services and awareness of LARC amongst both professionals and the public,
- Specialist contraception nurse based within the Pregnancy Advisory Service, Obs and Gynae and Maternity Wards at the Rotherham Foundation Trust,
- a social marketing campaign to increase awareness and uptake.

The results of these interventions are seeing increases in the number of women choosing LARC (see appendix).

## **8. Emergency Hormonal Contraception in Pharmacy Scheme.**

The Emergency Hormonal Contraception Scheme was launched in December 2008 and is currently available in 20 pharmacies within Rotherham. Up to June 2009 the scheme had been accessed by 515 women. The scheme is becoming more popular as awareness builds. It is mostly recommended and utilised by professionals who support women in their organisation.

It has been difficult to train and sustain those trained to operate the scheme due some pharmacies using Locums, who change frequently and therefore are not trained. The scheme relies on the individual pharmacists being trained rather than a pharmacy as a whole. Therefore this also has implications on the accessibility of the scheme depending on when and if the trained pharmacist is available. Discussions are taking place with the NHS Rotherham Medicines Management team to identify ways of overcoming these issues.

There is the potential to develop other sexual health services within pharmacies such as offering the Hardwear C card Condom Distribution Scheme for 13-19 year olds and Chlamydia testing as part of the National Chlamydia Screening Programme.

## **9. Communications Strategy**

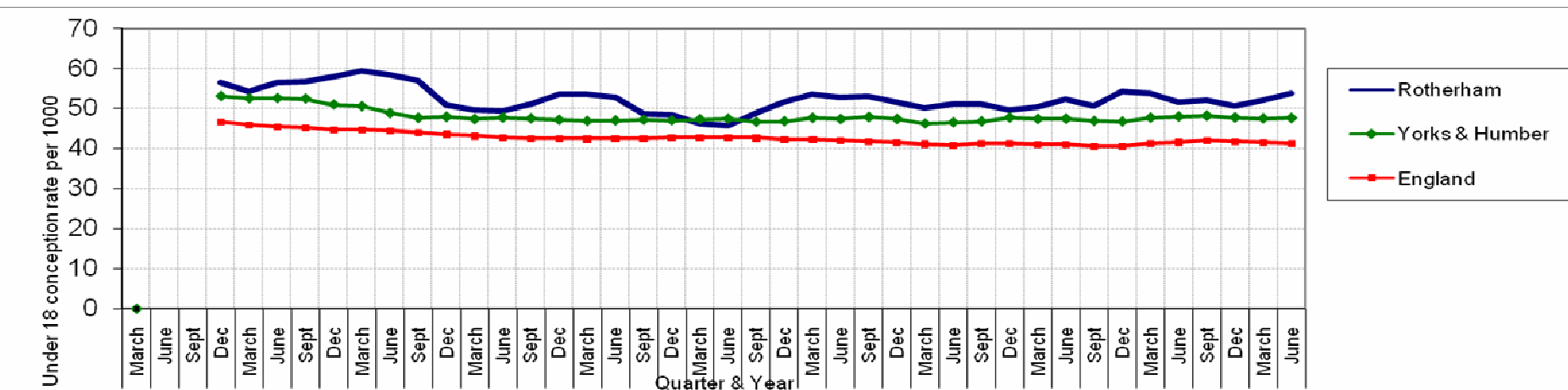
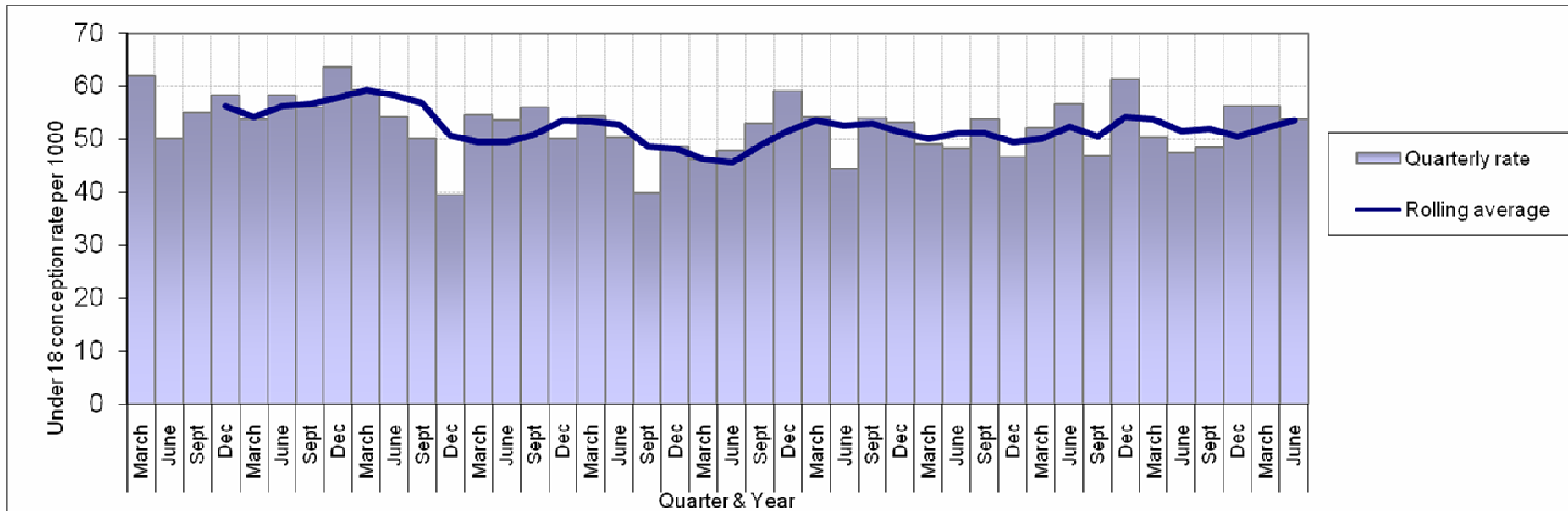
High teenage pregnancy and STI rates highlighted the need to raise young people's awareness of sexual health, educate them and give them a convenient way to find out where they can access support for contraception, advice and sexual health screening. With this in mind, our aim was to increase the attendance at contraception and sexual health services in order to increase sexual health screening and uptake of Long Acting Reversible Contraception. Professionals and young people alike often told us that they were unsure of what services are available and whether they are suitable for young people. In addition, there is a distinct lack of awareness of some of the sexual health services in Rotherham and

feedback from young people concluded that the use of just one memorable brand would help them to recognise sexual health services. With this, the 'S-Word, we need to talk about sex' website and campaign was launched in August 2009. As movies are a popular past time for most young people the campaign uses iconic films such as The Bourne Trilogy and P.S. I Love You, as well as allusional imagery and a play on words to convey our key messages.

The viral video has received over 3000 hits on YouTube and the website has had over 2800 views. A data capture is being used to monitor the demographics of those viewing the site which is proving that our marketing mix is reaching our target audience.

The campaign will continue to grow into the next financial year and will be evaluated in September 2010.

### Appendix 1: Office of National Statistics Quarterly Teenage Pregnancy Rates for Rotherham



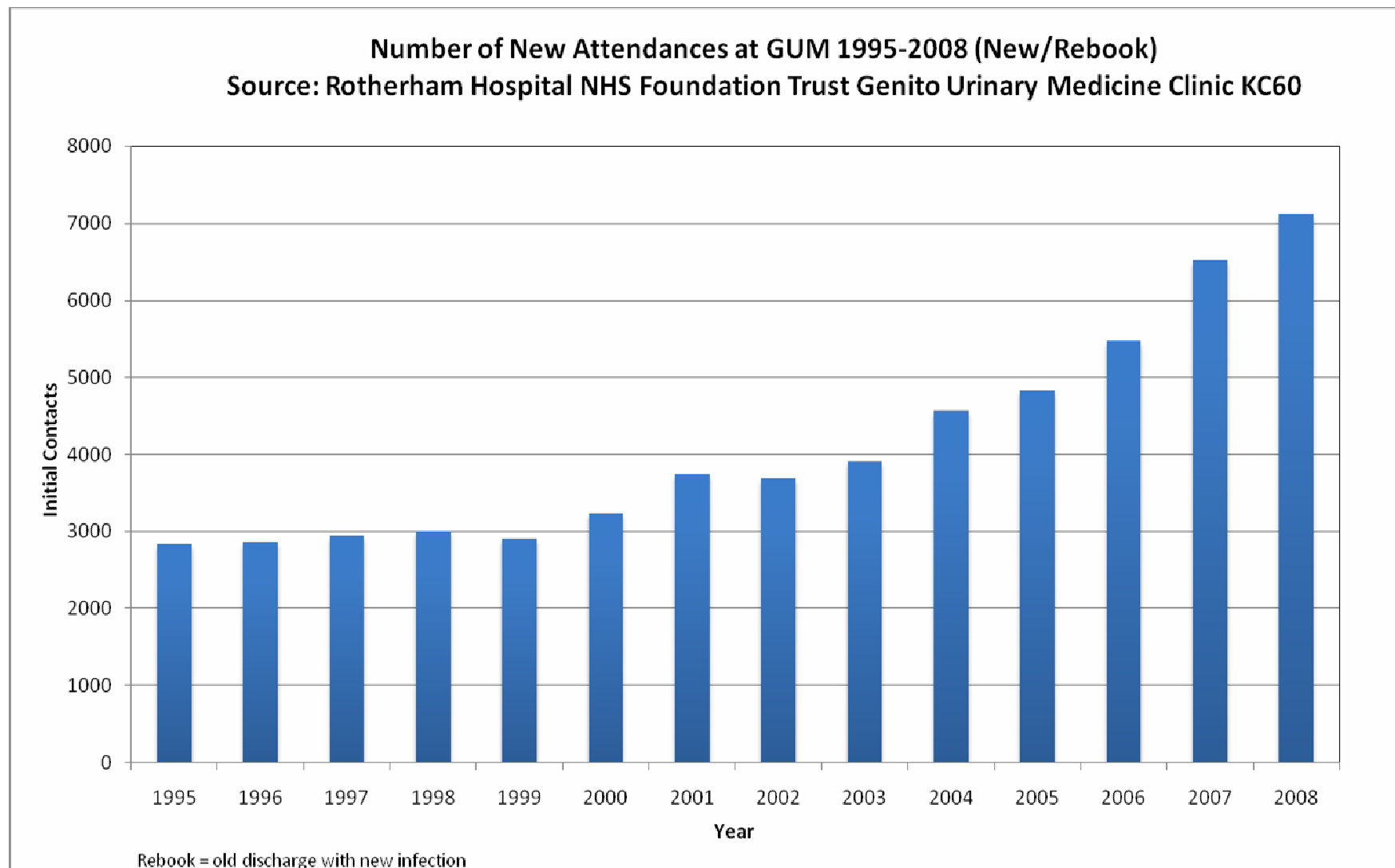
Appendix 2 - Chlamydia HPA table

Table 6: Chlamydia trachomatis Laboratory data by Primary Care Trust for quarter 1 ( January - March 2008) compared to the same quarter in 2009

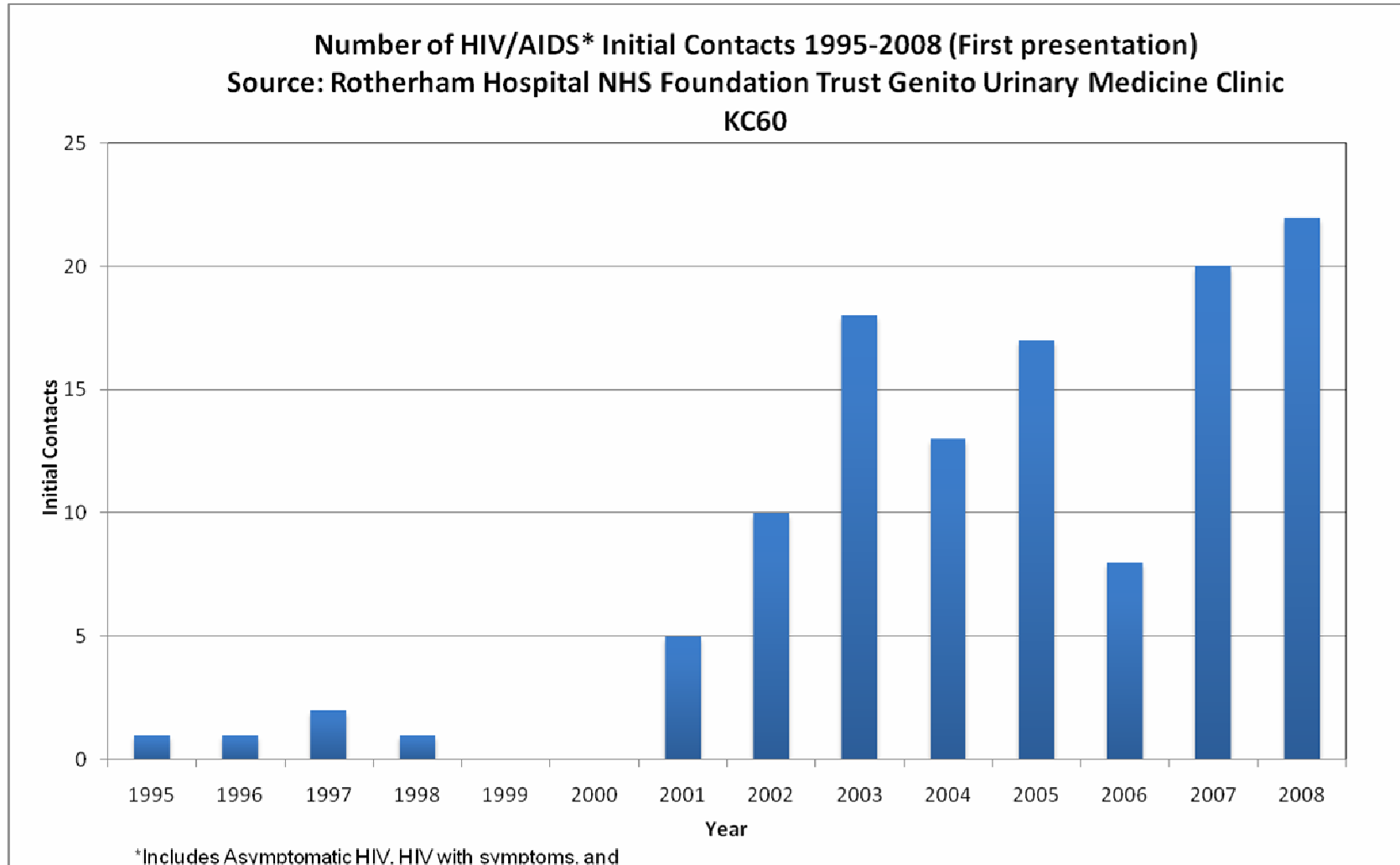
PCT	Female							Male							Unknown							Total								
	January - March 2008							January - March 2009							January - March 2008							January - March 2009							January - March 2008	January - March 2009
	<16	16-19	20-24	25-34	35-44	45+	N/K	<16	16-19	20-24	25-34	35-44	45+	N/K	<16	16-19	20-24	25-34	35-44	45+	N/K	<16	16-19	20-24	25-34	35-44	45+	N/K		
BARNSELY	1	0	0	0	0	0	0	0	0	1	0	0	0	0	0	0	4	0	0	0	0	0	0	0	0	0	0	0	5	1
BRADFORD & AIREDALE	2	20	29	20	2	0	0	2	53	66	28	10	3	0	0	25	23	24	4	1	0	0	25	81	48	15	2	0	150	340
CALDERDALE	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
DONCASTER	4	48	34	5	1	2	1	7	45	36	15	6	1	0	1	17	38	22	8	4	0	3	25	25	17	4	2	0	185	244
EAST RIDING OF YORKSHIRE	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
HULL TEACHING	4	50	46	7	0	0	0	5	65	44	14	0	0	0	1	37	43	13	0	0	0	2	29	45	9	4	0	0	201	217
KIRKLEES	4	69	63	25	1	0	0	5	70	59	22	4	0	0	2	28	63	37	8	0	0	0	22	63	25	5	4	0	303	283
LEEDS	2	70	78	28	2	0	0	6	91	129	46	10	2	1	0	23	53	39	7	1	1	2	47	121	87	30	10	0	309	584
NORTH EAST LINCOLNSHIRE	0	0	0	0	0	0	0	8	55	29	12	5	0	0	0	0	0	0	0	0	0	4	20	36	16	5	2	0	0	193
NORTH LINCOLNSHIRE	0	0	0	0	0	0	0	3	23	10	8	3	0	0	0	0	0	0	0	0	0	1	8	9	11	4	0	0	0	80
NORTH YORKSHIRE & YORK	7	70	70	27	5	1	0	5	70	80	25	4	2	0	2	37	45	36	12	3	0	0	26	52	33	13	7	1	379	338
ROTHERHAM	8	45	37	21	3	0	0	11	61	47	20	4	1	0	0	22	53	28	5	1	0	0	32	44	28	6	4	0	223	258
SHEFFIELD	6	74	70	28	11	1	0	0	52	69	22	4	1	0	0	46	92	72	15	8	0	1	22	76	41	20	2	0	435	318
WAKEFIELD	21	92	115	27	4	3	1	6	86	79	23	9	1	2	2	43	129	79	11	2	0	2	46	82	56	12	2	1	533	412
REGION TOTAL	59	538	542	188	29	7	2	58	671	649	235	59	11	3	8	276	543	350	70	20	1	15	302	634	371	118	35	2	2723	3268

SOURCE: Laboratory data from LabBase2, Centre for Infections, Health Protection Agency.

### Appendix 3

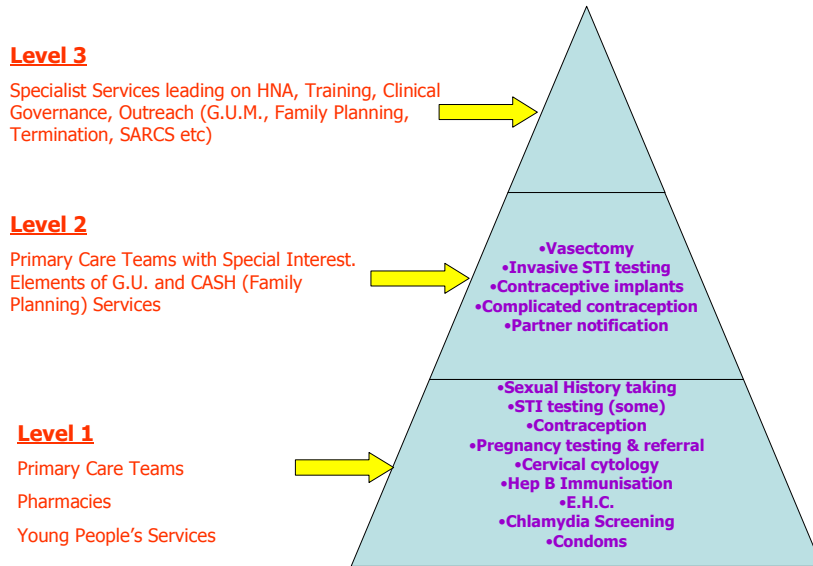


Appendix 4

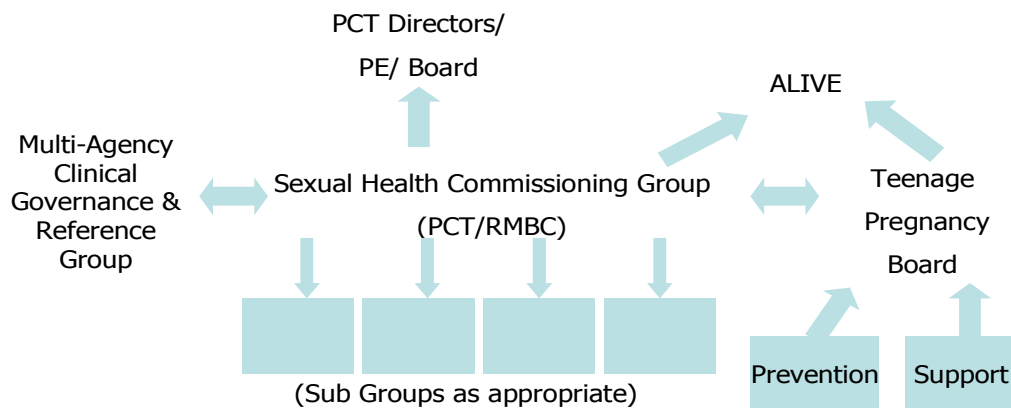


## Appendix 5: Proposed Sexual Health Strategy Reporting Structure and Three Tier Delivery Model

### 3 Tier Model

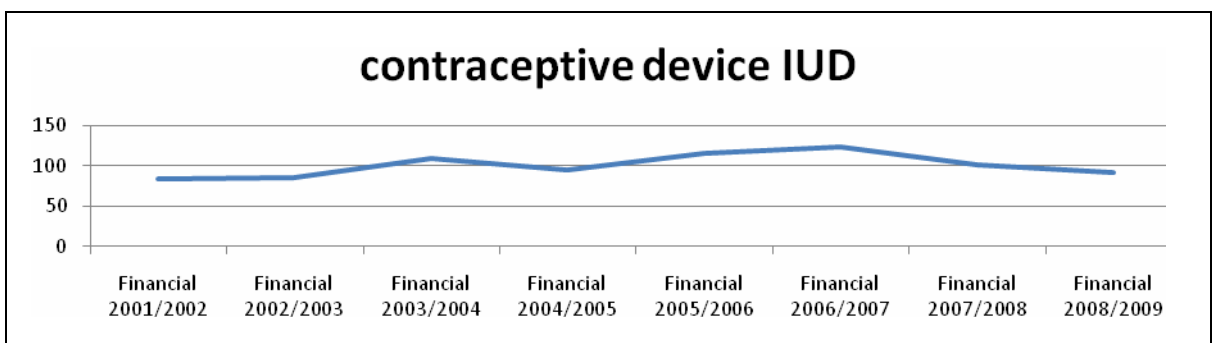
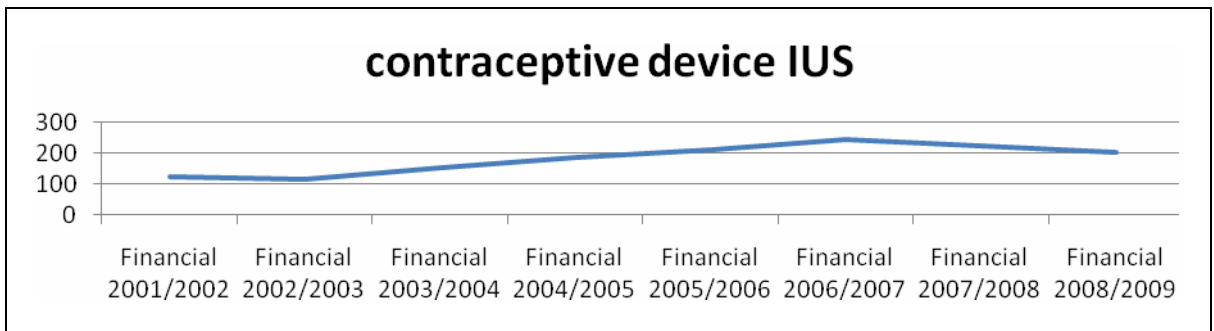
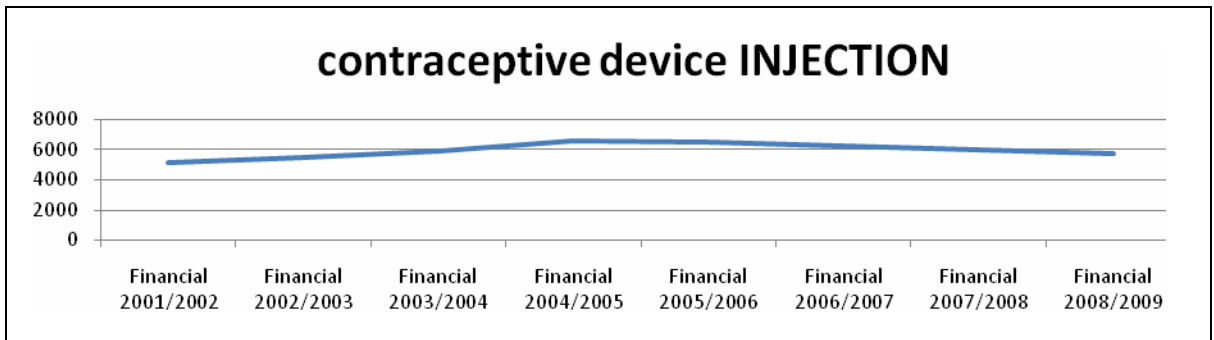
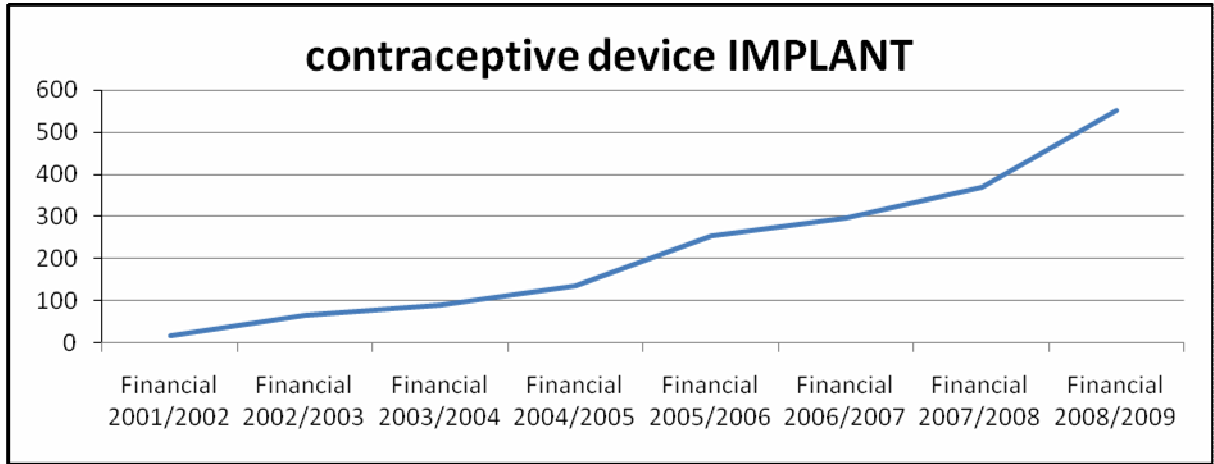


### Reporting Structure





Long Acting Reversible Contraception Statistics – Appendix 6



**Appendix 7: Help72 Emergency Hormonal Contraception Scheme Statistics**

**Levonelle Age Band Analysis figures (1 Dec 08 to 12 Nov 09):-**

Under 16	27
Between 16-18	98
Over 18	390



[WWW.S-WORDROTHERHAM.CO.UK](http://WWW.S-WORDROTHERHAM.CO.UK)



**Scrutiny Review**

**Rotherham's Teenage Pregnancy Strategy**

**Keri Duffy**

**Teenage Pregnancy Strategy Coordinator, NHS Rotherham**

**November 2009**

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• <b>Increasing Access to Contraception</b>	
• <b>Working with Parents to support their children around relationships and sexual health issues.</b>	
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### **Appendices**

1. ONS Conception Rate Data: March 1998 – June 2008
2. ONS Conception Rate Data: March 1998 – June 2008 National & Regional Comparative
3. Local Estimated Data - U18 Conceptions by month (Rolling 12 month averages)  
Rotherham rates for maternities, abortions and conceptions
4. U18 Conceptions - % of U18 Deliveries where not mother's first pregnancy

## 1. The Teenage Pregnancy Strategy Targets

PSA, LDP & NI Targets				
“The PSA is to reduce the under 18 conception rate by 50% by 2010 (from the 1998 baseline) <b>as part of a broader strategy to improve sexual health</b> ”				
NHS Local Delivery Plan lines	Targets	Last reported position	Present position with RAG rating	For the future
PSA 11a & NI 112: Under 18 conception rates (Vital Signs target)	To reduce by 50% the under 18 conception rate by 2010 from the 1998 baseline	Rate of 53.9 (per 1000 girls 15-17yrs) <5% reduction over 1998 baseline  *2006 ONS Statistics	2007 final year rate of 50.7 (per 1000 girls 15-17yrs) 10.5% reduction over 1998 baseline*  *2007 ONS statistics	Target Reductions: 2007/08 37.9% (target trajectory renegotiated) 2008/09 27% 2009/10 39% 2010/11 50%

## 2. Teenage Pregnancy Strategy

Using local hospital episode data for births and terminations, it is now possible to estimate more up to date progress. Recent analysis using this data gives us an indication that the final year figure for 2008 is likely to increase however the 2009 statistics are likely to see a steep decline. This is not an accurate representation due to the data being limited but is useful to target action. Local data is also being used to identify trends and hotspot areas which is used to plan delivery and target services.

There are a considerable number of repeat conceptions amongst under 18's, which lead to either birth or termination. Based on the 2007 data, targeting work to minimise these repeats could see up to a 22% reduction in the overall under 18 conception rates.

An overarching communications strategy has been implemented to enhance current practice. This has included the creation of a brand identity for young people's sexual health services in Rotherham, a partnership communications plan focussing on three main events per year and a resources distribution plan and schedule to ensure partners working with young people have the correct information and resources to inform young people.

## 3. Current priority work areas

### • Targeted Preventative Interventions

- The Maltby Linx Young Women's Project, working with girls at high risk of teenage pregnancy to raise aspirations/self esteem and address sexual health needs, has been rolled out in Rotherham North and Wentworth South, both of which have a high prevalence of Under 18 conceptions.
- The development of a Care Pathway for teen parents is currently underway to address the issue of repeat conceptions and to ensure sufficient seamless support is in place to help young parents to gain the skills they need to be proficient parents and also help them to move into education, employment or training. The care pathway is due to be implemented April 2010.

- A Post Termination Care Pathway is also being developed. The initial phase of this has already seen CASH Nurse time allocated within the termination service to ensure that 90% of women leaving the service has received or been referred to CASH for contraceptives. The second phase is the development of a process to identify those young women who have underlying issues that need addressing to ensure that they are referred onto a relevant support agency. In the case of those at risk of a repeat pregnancy, they will be referred into the Targeted Young women's Projects.
- A piece of targeted work is being piloted in Rawmarsh Comprehensive based on good practice and has been part funded by the Wentworth South Locality devolved budget. A group of vulnerable young women will participate in a twelve week course in order to raise aspirations and self esteem, address contraception and sexual health issues and go onto set up a peer to peer support network within the school.
- **Increasing Access to Contraception**
  - A clinical post dedicated to improving the uptake of Long Acting Reversible Contraception (LARC) is in place within the Contraception and Sexual Health Service (CASH) as LARC is the least common method of contraception amongst young people but yet is the most effective. The role is also targeting vulnerable groups which are known to give higher numbers of under 18 conceptions. This includes working within the Youth Offending Service and Children's Homes initially. Unfortunately the post has gone out to advert due to the previous post holder moving positions.
  - Phases 1 and 2 of the LARC social marketing campaign have been completed. This has involved research to understand the profile of 'LARC users' and 'potential users' in Rotherham. This knowledge is due to be shared with professionals between December 2009 and March 2010 to inform and shape future interventions. It has also identified how and where LARC should be promoted.
  - There has been an increase in hours offered by a contraception nurse within RFT Maternity and Termination Services to address contraception issues post birth and termination. She can offer LARC and will recommend this method where ever suitable.
  - Additional Contraception and Sexual Health Youth Clinics have been opened in line with identified gaps. This includes the opening of clinics in Herringthorpe, Canklow, Thomas Rotherham College and an additional session in Dearne Valley College. A clinic is also due to be opened in Kimberworth by January 2010. All current youth clinics, where possible, have been developed to ensure that they are able to offer LARC.
  - Joint working has taken place with the School Nursing service to implement Drop-In sessions, which will cover sexual health and will be located within or close by to all secondary schools in Rotherham. However, due to staffing issues this has not progressed any further than establishing training needs.
  - Developments of the contraception outreach services are due to be made via the CASH service. Currently, outreach services are provided to Fleming Gardens, The Rowan Centre, Youth Offending Services and Children's Homes. This will be developed further in the new financial year to include other supported housing services.

- There have been increases in the number of professionals and distribution points operating the Hardwear Condom Distribution Scheme. The scheme has also been rebranded and updated to include the 'C-Card' where young people are issued a 'C-Card' after having been counselled and coached on safe sex practices to allow them to access free condoms quickly and confidentially from any Hardwear distribution point.
- The help72 Free Emergency Hormonal Contraception Scheme has been in place since December 2008 and work will now take place to increase the number and coverage of pharmacies participating in the scheme using mapping tools to prioritise which pharmacies to target first in line with high rate areas.
- A Locally Enhanced Service has been implemented to incentivise GP's to promote Long Acting Reversible Contraception amongst their under 18 patient groups.
- There are been an increase in services within college settings. This includes 1 WTE Sexual Health Enrichment Officer within Rotherham College of Arts and Technology, funded by the Strategic Health Authority and the provision of a Medi-Vend machine which provides sexual health promotion messages, advice, and information on local sexual health services for young people. The students can register themselves on this machine and be able to vend condoms and Chlamydia screening test kits. It is also able to vend other items such as 'safe night out' kits or pregnancy tests. The machine can also offer a triage service in relation to Sexually Transmitted Infections (STI) and monitors and reports on all activity on the machine. This post has resulted in over 1000 students signing up to the Hardwear 'C-Card' scheme.

Thomas Rotherham College now has a weekly joint GUM and CASH sexual health clinic and are currently recruiting a 0.5 WTE Sexual Health Enrichment Officer, which is funded by the Strategic Health Authority.

Dearne Valley College now has an additional Contraception and Sexual Health Youth Clinic session due to high demand and are currently in the process of recruiting a 0.5 WTE Sexual Health Enrichment Officer funded by the Strategic Health Authority.

The Enrichment Officer roles aim to provide advice, support and education on contraception and sexual health and increase the numbers of staff participating in the Hardwear Condom Distribution Scheme and offering Chlamydia screening.

- **Working with Parents to support their children around relationships and sexual health issues.**
  - Talking to your Children about relationships and sex information resources are being distributed from a number of relevant venues across the Borough. 10 free places on the Speakeasy training are due to offered to professionals working with parents in Rotherham. This training will offer them the skills to run workshops around helping parents to talk and support their children with sex and relationship issues. This knowledge will then be passed onto other professionals in relevant fields and potentially parent volunteers.
  - A pilot event took place at Clifton Comprehensive for parents whose children are due to move up to secondary school in September. It offered holistic support around a multitude of issues that young people may face as they become teenagers, with the aim of giving parents information resources and advice that they can use and discuss with their children and give parents the knowledge of how to recognise certain problems and how to deal with them. At this, relationships were covered which included teenage pregnancy, sexual health and contraception.



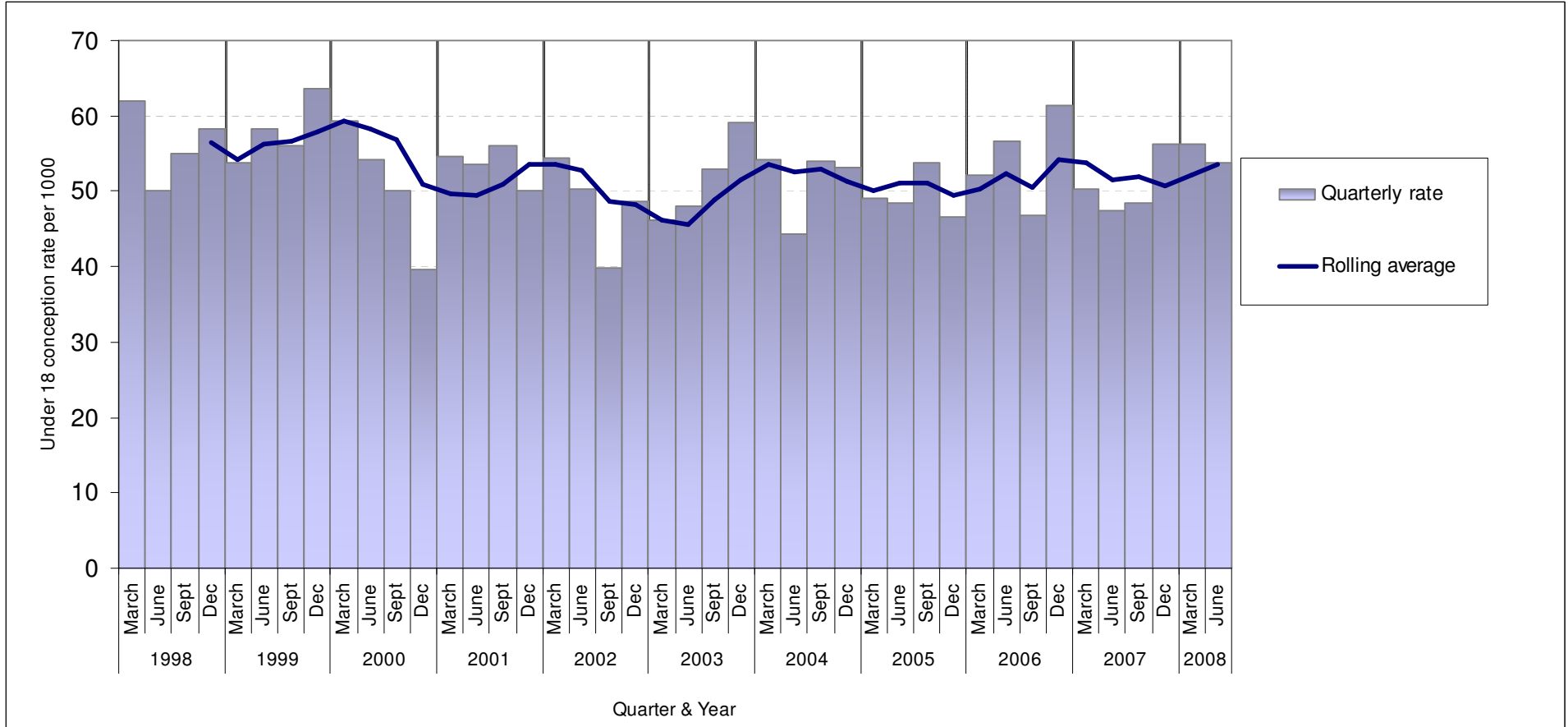
- Partnership working with the Parenting Strategy team has taken place to ensure that teen parents are supported and to include training on talking about relationships and sex with your children into the workforce development plans for Parenting Support workers and other relevant professionals.

## **4. Successes**

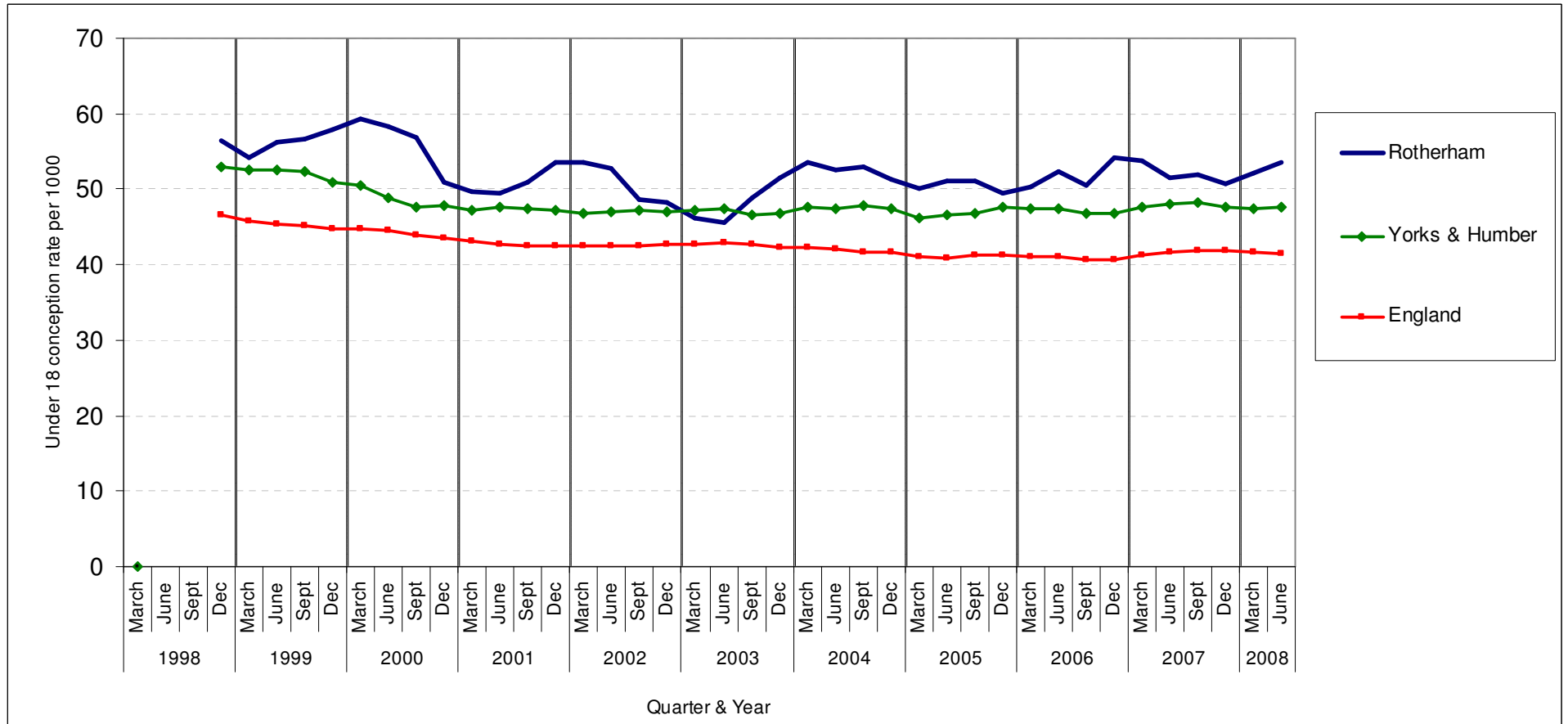
- The Maltby Linx Young Women's Project was awarded the regional Health and Social Care Award for Success in Partnership working and was one of the three category finalists invited to London for the National Awards ceremony.
- The launch of the new branding for Rotherham's young people's Sexual Health and Teenage Pregnancy services 'The S Word; we need to talk about sex' was very well received by both professionals and young people. 'Look North' filmed the whole event and produced a lengthy feature which was aired on both the lunchtime and evening shows, and articles were written in a range of local press. The supporting website produced by Hallam fm as part of the rebranding has received over 2800 hits since August and the viral video that was placed on YouTube has been watched over 3400 times. A data capture is being used to monitor the demographics of those viewing the site which is proving that our marketing mix is reaching our target audience.
- As a result of the increased CASH Nurse time in the termination service the uptake of contraception post termination is over the target of 90% and the number of repeat terminations has reduced.
- The LARC Nurse role has proven successful to date educating professionals, young people and providing a contraception service. Last year there were at least 7 conceptions within the Youth Offending Service cohort of young women and it has been reported that there are none for this year, to date.

## **Appendices**

1. ONS Conception Rate Data: March 1998 – June 2008

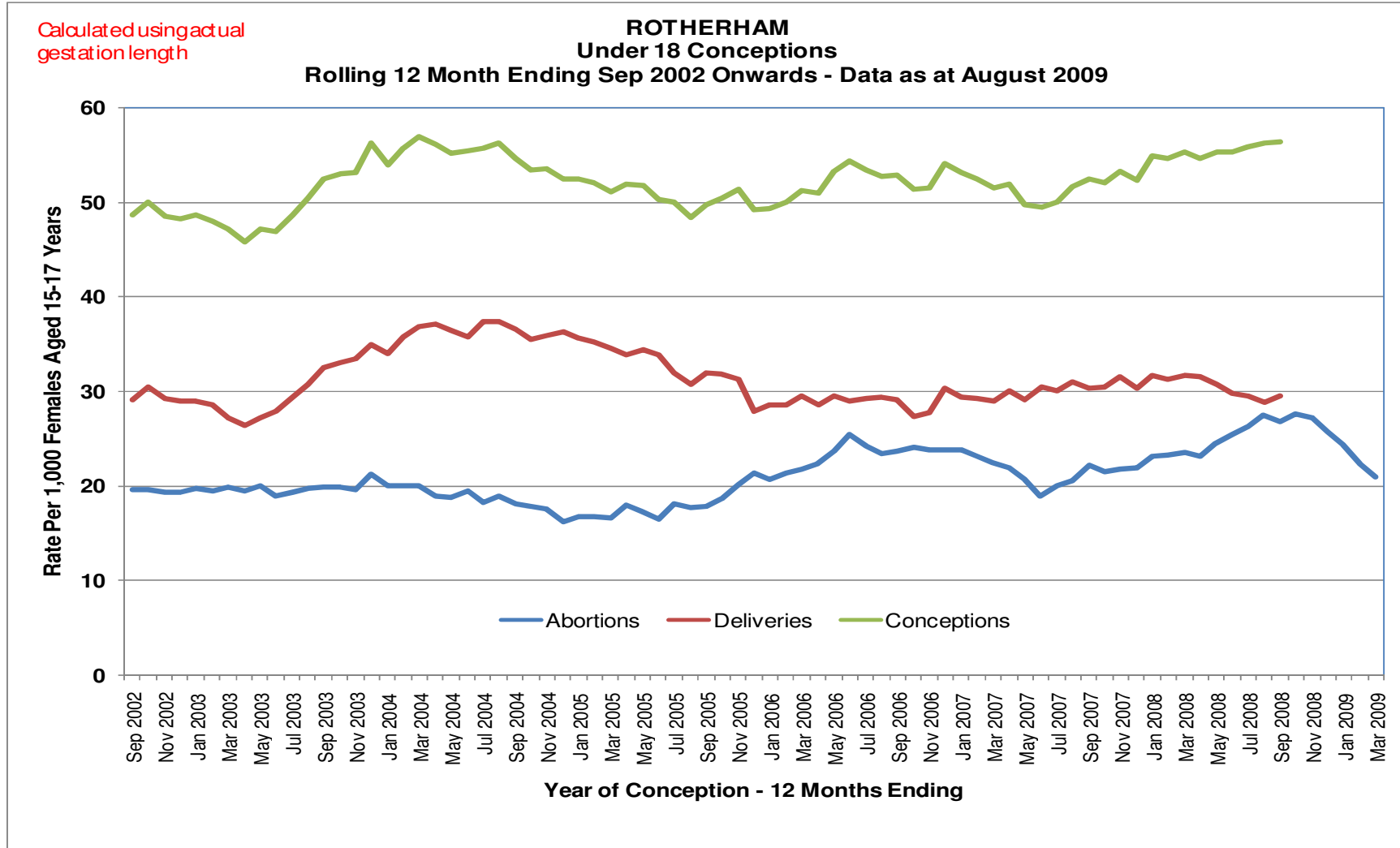


2. ONS Conception Rate Data: March 1998 – June 2008

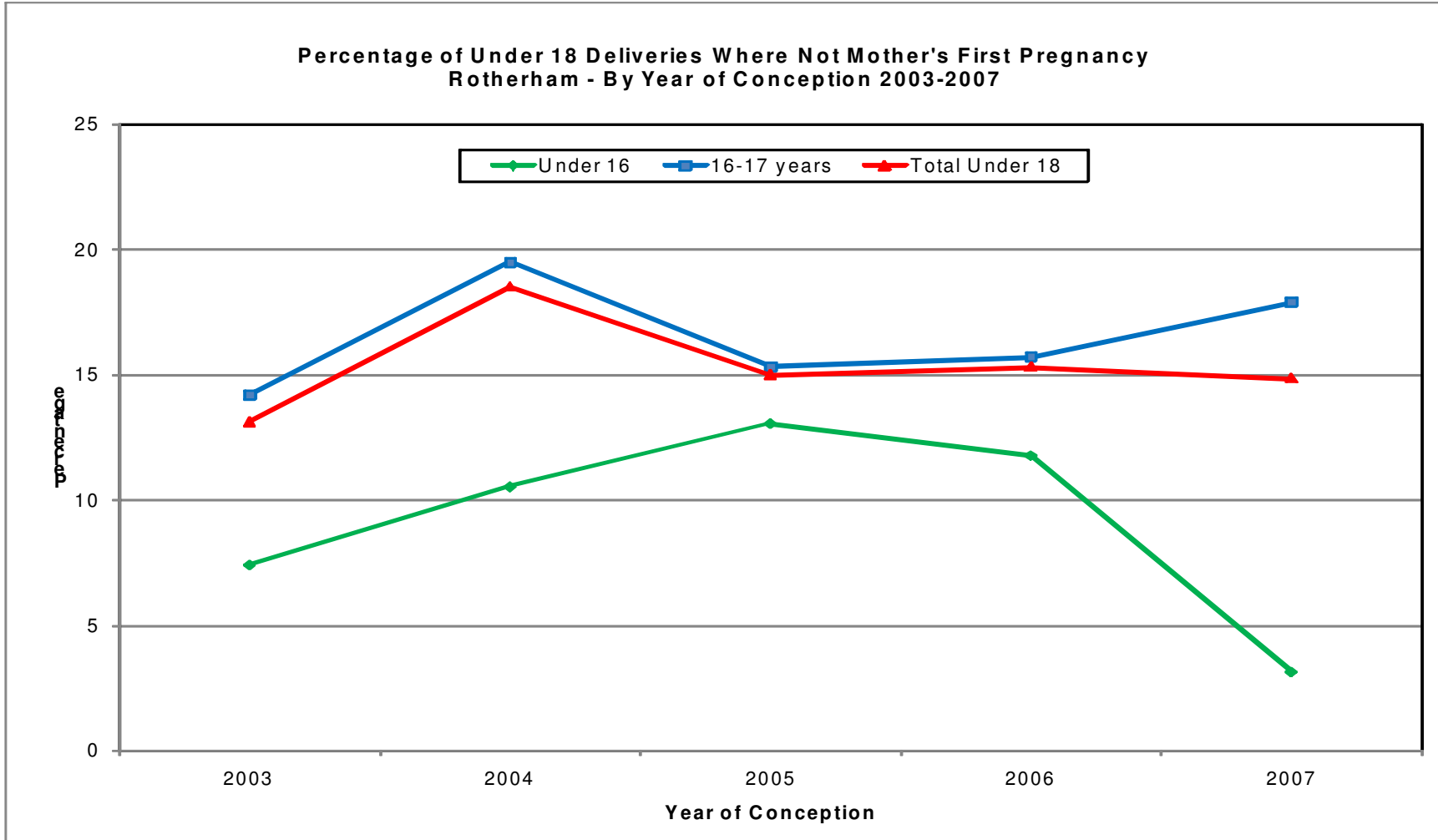


### 3. Local Estimated Data

U18 Conceptions by month (Rolling 12 month averages)  
Rotherham rates for maternities, abortions and conceptions



**4. U18 Conceptions**  
**% of U18 Deliveries where not mother's first pregnancy**



<b>ROTHERHAM BOROUGH COUNCIL – REPORT TO MEMBERS</b>
--

<b>1.</b>	<b>Meeting:</b>	<b>Children and Young People’s Scrutiny Panel</b>
<b>2.</b>	<b>Date:</b>	Friday 27th November 2009
<b>3.</b>	<b>Title:</b>	<b>Children and Young People’s Improvement Plan – October Highlight Report</b>
<b>4.</b>	<b>Directorate:</b>	Children & Young People’s Service

**5. Summary:**

The CYPS Improvement Plan summary is attached at Appendix A. Detailed regular monitoring takes place against a number of actions across several themes.

The full improvement plan has been formatted to ensure accuracy in tracking the achievements made in the monitoring period and the calculation of actions completed.

Also attached, at Appendix B, is the highlight report for October. This details the items achieved during that month, overdue items and the items planned for the forthcoming month. Risks and Issues of concerns are also illustrated.

**6. Recommendations:**

**(a) That the Children and Young People’s Scrutiny Panel receives this report.**

**(b) That the Children and Young People’s Scrutiny Panel notes the progress being made in the Improvement Plan.**

**7. Proposals and Details:**

The CYPS Improvement Plan summary is attached at Appendix A. Detailed regular monitoring takes place against a number of actions across several themes.

The full improvement plan has been formatted to ensure accuracy in tracking the achievements made in the monitoring period and the calculation of actions completed.

Also attached, at Appendix B, is the highlight report for October. This details the items achieved during that month, together with the items planned for the forthcoming month. Issues of concerns are also illustrated.

The highlight report demonstrates the key achievements during the last month, provides an illustration of the actions nearing completion, and demonstrates that of the 181 actions 58.56% are now completed.

Total Actions	Completed	Not Yet Completed	Partially Completed	Completion Status Not Known
181	106	29	46	0
100%	58.56%	16.02%	25.41%	0.00%

#### 8. Finance:

A number of actions contained within the Improvement Plan have significant financial implications and these are subject to separate reports. There are a small number of actions that refer to value for money reviews which are currently taking place. The outcomes of these will also be reported separately and will feed into the annual budget setting priorities.

#### 9. Risks and Uncertainties:

There are a number of risks associated with the Improvement Plan. Where these are significant, they are being fed into the CYPS risk register. Mitigating actions include developing and monitoring a Programme Plan which includes a series of Projects associated with the change management process. The actions identified in the improvement plan will be incorporated into the relevant project.

#### 10. Policy and Performance Agenda Implications:

The Annual Performance Assessment 2008 result was the trigger for the CYPS Review, which was commissioned jointly by the Council and NHS Rotherham. A number of recommendations arose from this review.

On 4<sup>th</sup> and 5<sup>th</sup> August, CYPS received an unannounced inspection of its Contact, Referral and Assessment service. The inspection confirmed many issues related to performance, caseload and capacity, quality assurance and described staff as being overwhelmed. Ofsted's recommendation was that we should take immediate action to address the issues raised in order to prevent further decline in service performance, quality and capacity. Failure to address the issues would render the service unsafe and would trigger a full Safeguarding Inspection, which in turn would impact on the CYPS Comprehensive Area Assessment (CAA), the Council's CAA and could lead to external intervention.

#### 11. Background Papers and Consultation:

APA 2008 – Ofsted December 2008

- Ofsted Inspection - Contact, Referral and Assessment, 4<sup>th</sup> and 5<sup>th</sup> August 2009
- Children First Review and Resource Benchmarking – January to June 2009
- CYPS Review Improvement Plan
- Comprehensive Area Assessment

**Contact Name** : Julie Westwood, Director of Resources, Planning and Performance; Children and Young People's Service. Telephone 01709 822572, email: [julie.westwood@rotherham.gov.uk](mailto:julie.westwood@rotherham.gov.uk)

**Children & Young People's Services Improvement Panel – Action Plan**  
**Overall Completion Status** **2nd November 2009**

TOTAL ACTIONS	COMPLETED	NOT COMPLETED	PARTIALLY COMPLETED	COMPLETION STATUS NOT KNOWN
181	106	29	46	0
	58.56%	16.02%	25.41%	0.00%

Actions as at October 2009	ACTIONS	COMPLETED	NOT COMPLETED	PARTIALLY COMPLETED	COMPLETION STATUS NOT KNOWN
Priority 1 Actions to be completed by October 2009	117	91	6	20	0
Priority 2 Actions to be completed between 1st November and 31st December 2009	44	12	12	20	0
Priority 3 Actions to be completed between 1st January and 31st March 2010	20	3	11	6	0



**1. Management arrangements in terms of structure, leadership, capacity and decision making throughout the service**

TOTAL ACTIONS	COMPLETED	NOT COMPLETED	PARTIALLY COMPLETED	COMPLETION STATUS NOT KNOWN
20	7	1	12	0
	35%	5%	60%	0%

Actions as at October 2009	ACTIONS	COMPLETED	NOT COMPLETED	PARTIALLY COMPLETED	COMPLETION STATUS NOT KNOWN
Priority 1 Actions to be completed by October 2009	16	7	0	9	0
Priority 2 Actions to be completed between 1st November and 31st December 2009	4	0	1	3	0
Priority 3 Actions to be completed between 1st January and 31st March 2010	0	0	0	0	0

**2. Resource management in terms of workforce, financial and asset utilisation/management.**

TOTAL ACTIONS	COMPLETED	NOT COMPLETED	PARTIALLY COMPLETED	COMPLETION STATUS NOT KNOWN
46	29	6	11	0
	63%	13%	24%	0%

Actions as at October 2009	ACTIONS	COMPLETED	NOT COMPLETED	PARTIALLY COMPLETED	COMPLETION STATUS NOT KNOWN
Priority 1 Actions to be completed by October 2009	31	28	0	3	0
Priority 2 Actions to be completed between 1st November and 31st December 2009	4	1	1	2	0
Priority 3 Actions to be completed between 1st January and 31st March 2010	11	0	5	6	0

**3. Safeguarding arrangements to ensure that sound and safe practices are in place to protect vulnerable children and young people.**

TOTAL ACTIONS	COMPLETED	NOT COMPLETED	PARTIALLY COMPLETED	COMPLETION STATUS NOT KNOWN
44	31	6	7	0
	70%	14%	16%	0%

Actions as at October 2009	ACTIONS	COMPLETED	NOT COMPLETED	PARTIALLY COMPLETED	COMPLETION STATUS NOT KNOWN
Priority 1 Actions to be completed by October 2009	32	28	2	2	0
Priority 2 Actions to be completed between 1st November and 31st December 2009	11	3	3	5	0
Priority 3 Actions to be completed between 1st January and 31st March 2010	1	0	1	0	0

#### 4. Performance management arrangements and a review of actual performance compared to other authorities

TOTAL ACTIONS	COMPLETED	NOT COMPLETED	PARTIALLY COMPLETED	COMPLETION STATUS NOT KNOWN
43	19	9	15	0
	44%	21%	35%	0%

Actions as at October 2009	ACTIONS	COMPLETED	NOT COMPLETED	PARTIALLY COMPLETED	COMPLETION STATUS NOT KNOWN
Priority 1 Actions to be completed by October 2009	23	17	1	5	0
Priority 2 Actions to be completed between 1st November and 31st December 2009	18	2	6	10	0
Priority 3 Actions to be completed between 1st January and 31st March 2010	2	0	2	0	0

**5. Future direction of the service and the quality of existing and proposed partnership arrangements for integrating services**

TOTAL ACTIONS	COMPLETED	NOT COMPLETED	PARTIALLY COMPLETED	COMPLETION STATUS NOT KNOWN
28	20	7	1	0
	71%	25%	4%	0%

Actions as at October 2009	ACTIONS	COMPLETED	NOT COMPLETED	PARTIALLY COMPLETED	COMPLETION STATUS NOT KNOWN
Priority 1 Actions to be completed by October 2009	15	11	3	1	0
Priority 2 Actions to be completed between 1st November and 31st December 2009	7	6	1	0	0
Priority 3 Actions to be completed between 1st January and 31st March 2010	6	3	3	0	0

Completed in October	Planned for November
<ul style="list-style-type: none"> <li>• Directors have clearly defined targets</li> <li>• Value for Money Panel</li> <li>• Analysis of School Improvement Budget</li> <li>• Analysis of Schools Budget</li> <li>• Resource strategy for TRL presented to Schools Forum</li> <li>• Review strategic management of Early Years and Childcare</li> <li>• Recruit an SE Advisor for KS1</li> <li>• Focus on CLL for KS1</li> <li>• Focus on barriers to learning fore lowest achieving 20%</li> <li>• Improved KS1 points score by 6.4%</li> <li>• Narrowed the gap between the lowest 20% FSP by 8.7%</li> <li>• Improved reading &amp; writing at KS1 L2</li> <li>• Secured funding for Inspire Rotherham literacy and language project</li> <li>• Sharpened the focus on More Able and Underachieving schools</li> <li>• Reduced proportion of schools performing under floor targets</li> <li>• 1.5% reduction in Persistent Absence in Secondary</li> <li>• EWOs linked to Localities</li> <li>• Random samples of supervisions and PDRs in localities</li> <li>• Implement locality P&amp;Q Framework</li> </ul>	<ul style="list-style-type: none"> <li>• Completion of ICHIS Project for CYPS Directory</li> <li>• 2<sup>nd</sup> Value for Money Panel</li> <li>• Report of school improvement support budget and standards agenda</li> <li>• Produce review report of decisions to place children in a residential home outside the registration criteria</li> <li>• Refresher awareness raising with managers and staff related to their performance and accountabilities</li> <li>• Reports to DLT on outcomes of supervision and PDR Audits of Directors and Locality Services</li> <li>• Revise the schedule of Joint Commissioning activity</li> </ul>
Overdue Actions	Risks and Issues
<ul style="list-style-type: none"> <li>• Review of funding for Court Cases</li> <li>• Audit of current interpretation services and their effectiveness</li> <li>• Audits of supervision and caseloads</li> <li>• Review of all NFA cases since April 2009</li> <li>• Review of thresholds being applied</li> <li>• Address capacity issues due to high caseloads*</li> <li>• Report on findings from audit of application of the locality P&amp;Q Framework</li> <li>• Ensure timely and accurate data input</li> </ul>	<ul style="list-style-type: none"> <li>• KS2 L4 Maths and Science deteriorated by 0.2%</li> <li>• Narrowing the boys/girls gap at KS2 L4 in English and Maths – performance declined but gap narrowed by 0.1%</li> <li>• 0.6% deterioration in performance in relation to reducing absence in Secondary schools</li> <li>• Teenage conception remains 19.8 % higher than target rate</li> <li>• Inability to address caseloads without additional financial resource</li> <li>• Delays in overdue quality assurance activity</li> </ul>

\* Dependent upon outcomes of the Value for Money Review

<b>ROTHERHAM BOROUGH COUNCIL – REPORT TO MEMBERS</b>
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<b>1.</b>	<b>Meeting:</b>	<b>Children and Young People’s Scrutiny Panel</b>
<b>2.</b>	<b>Date:</b>	Friday 27 <sup>th</sup> November 2009
<b>3.</b>	<b>Title:</b>	<p><b>Performance Indicators</b>  <b>Children and Young People’s Services Performance Indicator Report - 2009/10 Quarter 2</b>  Appendix A – Performance Assessment by Every Child Matters Outcome  Appendix B – ‘CYPS Performance Monitoring Table – Quarter 2 2009/10’</p> <p>[Wards affected – All]</p>
<b>4.</b>	<b>Directorate:</b>	Children and Young People’s Services

**5. Summary**

This report and accompanying appendices outline performance at the end of the second quarter 2009/10 (September 2009). It provides analysis against targets, direction of travel against previous performance and where possible comparisons with statistical neighbour and national data.

**6. Recommendations**

- **That the Performance Report and accompanying Assessment and table (Appendix A & B) be received and performance noted.**
- **That the recommendations regarding performance clinics (within Appendix A) be approved.**

**7. Proposals and Details**

As presented at outturn 2008/09 the format performance reports has been developed to reflect these new CAA arrangements and it is proposed that future quarterly reports will continue to develop alongside the publication and contents of the Ofsted quarterly Performance Profile.

Member’s attention is drawn to ‘Appendix A - Performance Assessment by Every Child Matters Outcome’ which provides details of performance by each Every Child Matters theme including;

- Performance against targets (Comparing outturn performance against set targets)
- Direction of travel analysis (Comparing 2009/10 Quarter Two performance to Quarter One performance)
- Year to Date Performance (Judged by corporate monitoring system Performance Plus)
- Areas of Success
- Areas of Under-performance
- An update on previous performance clinics
- Recommendations for future performance clinics

Full details of performance and commentary at indicator level is provided in the table within Appendix B which is referenced throughout the Performance Assessment (Appendix A).

## 8. Finance

There are no financial implications to this report. The relevant Service Leader and Budget Holder will address financial implications of the Action Plans. Members will be consulted where appropriate.

## 9. Risks and Uncertainties

A category of risk is applied to each quarterly reported Performance Indicator using the PI managers' projection of year-end performance and takes into account any known internal or external influences with comparison against targets.

## 10. Policy and Performance Agenda Implications

As detailed within the report the National Indicator Set will form one of the blocks of evidence (Block C) for the Comprehensive Area Assessment (CAA). Ofsted will use it to support its process for arriving at the annual rating for Children and Young People's Services (CYPS). They will also use the available NI data to ensure the rating takes account of councils' broad responsibility for children's well-being, including those aspects not inspected directly by Ofsted.

Poor performance compared to statistical neighbours and national can have a significant impact on the overall rating of CYPS. Ofsted will form a provisional view/rating of CYPS by reviewing "Block A: inspected and regulated services and settings" and "Block B: inspections of safeguarding and services for looked after children; annual unannounced inspections; findings from any triggered inspection; and serious case review evaluation findings". Blocks A and B are weighted in the rating but then "Block C: National Indicator Set" is then used to support the overall rating. If there are concerns in Blocks A and B, the rating is likely to be confirmed as 'performs poorly' if performance against a large majority of indicators in the NIS, including those for staying safe and enjoying and achieving, is lower than in similar areas.

## 11. Background Papers and Consultation

- Children and Young People's Services 2009/10 Performance Indicator Quarter One Report (with appendices)
- Children and Young People's Services 2008/09 Performance Indicator Outturn Report (with appendices)
- Comprehensive Area Assessment: Annual rating of Children's services – arrangements and guidance
- 2008/09 Children and Young People's Service Performance Indicator Consolidated monitoring forms and previous quarterly reports
- Children & Young People's Plan 2007- 2010
- Local Area Agreement 2006-09 – CYPS Block Revised Action Plan 2007
- Local Area Agreement 2008-11 (including 2009 refresh)

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## Rotherham Children and Young People's Services

# Assessment of Performance by Every Child Matters Outcome

### 2009/10 Quarter Two Report

This report outlines performance at the end of 2009/10 Quarter Two against targets, with comparisons against previous performance and where possible statistical neighbour and national data.

It should be read in conjunction with the 'CYPS Performance Monitoring Table – Quarter Two 2009/10' (Appendix B) as it includes references throughout the text to the numbering structure within the table.

Please note the following data health warnings;

- The number of indicators which can be reported quarterly is very small for each outcome. This needs to be considered when reviewing any analysis by percentages.
- Comparative data relates to the latest available data and therefore date periods for some indicators may vary. It has been sourced via the DCSF Local Area Interactive Tool (downloaded 19<sup>th</sup> October 2009).

[Data date: 30<sup>th</sup> September 2009 (unless otherwise stated)]

## Performance Summary – All themes

Number of Indicators:

21

Number of Components:

25

### Performance against Targets

(Comparing this quarter's performance against set targets)

On Target	Interpretation	Being Healthy		Staying Safe		Enjoying & Achieving		Making a Positive Contribution		Achieving Economic Wellbeing		Non ECM Indicators		All Themes	
		No	%	No	%	No	%	No	%	No	%	No	%	No	%
✓	Has met target	2	67%	5	50%	5	83%	0	0%	1	33%	0	0%	13	52.0%
✗	Has not met target	1	33%	3	30%	1	17%	1	50%	2	67%	1	100%	9	36.0%
- / n/a	No targets set (ie new and/or baseline yr)	0	0%	2	20%	0	0%	1	50%	0	0%	0	0%	3	12.0%
<b>Total Number of Components</b>		<b>3</b>		<b>10</b>		<b>6</b>		<b>2</b>		<b>3</b>		<b>1</b>		<b>25</b>	

### Direction of Travel (DOT)

(Comparing this quarter performance to previous)

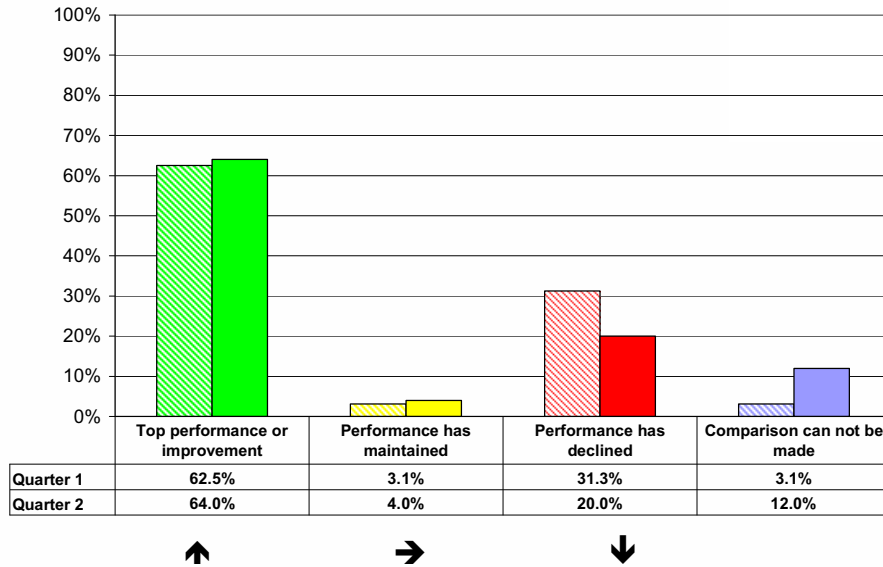
Outturn DOT	Interpretation	Being Healthy		Staying Safe		Enjoying & Achieving		Making a Positive Contribution		Achieving Economic Wellbeing		Non ECM Indicators		All Themes	
		No	%	No	%	No	%	No	%	No	%	No	%	No	%
↑	Top performance or improvement	3	100%	7	70%	4	67%	1	50%	1	33%	0	0%	16	64%
→	Performance has maintained	0	0%	0	0%	1	17%	0	0%	0	0%	0	0%	1	4%
↓	Performance has declined	0	0%	1	10%	1	17%	0	0%	2	67%	1	100%	5	20%
- / n/a	Comparison can not be made (ie new)	0	0%	2	20%	0	0%	1	50%	0	0%	0	0%	3	12%
<b>Total Number of Components</b>		<b>3</b>		<b>10</b>		<b>6</b>		<b>2</b>		<b>3</b>		<b>1</b>		<b>25</b>	

### Year to Date Performance

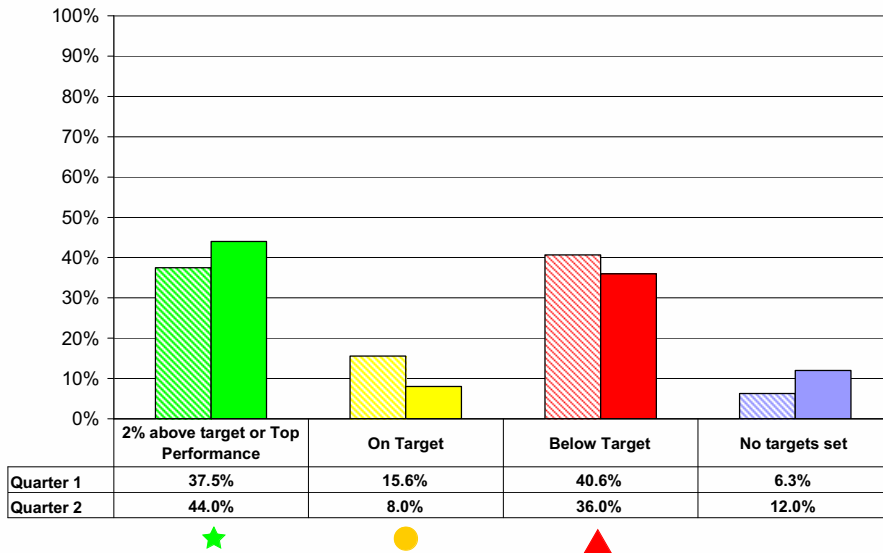
(Judged by corporate monitoring system Performance Plus)

Outturn Perf.	Interpretation	Being Healthy		Staying Safe		Enjoying & Achieving		Making a Positive Contribution		Achieving Economic Wellbeing		Non ECM Indicators		All Themes	
		No	%	No	%	No	%	No	%	No	%	No	%	No	%
★	2% above target or Top Performance	0	0%	5	50%	5	83%	0	0%	1	33%	0	0%	11	44%
●	On Target	2	67%	0	0%	0	0%	0	0%	0	0%	0	0%	2	8%
▲	Below Target	1	33%	3	30%	1	17%	1	50%	2	67%	1	100%	9	36%
- / n/a	No targets set (ie new and/or baseline year)	0	0%	2	20%	0	0%	1	50%	0	0%	0	0%	3	12%
<b>Total Number of Components</b>		<b>3</b>		<b>10</b>		<b>6</b>		<b>2</b>		<b>3</b>		<b>1</b>		<b>25</b>	

**Progress Over Quarters 2009-10  
Direction of Travel - All Themes**



**Progress Over Quarters 2009-10  
Performance Year to Date - All Themes**



**Notes on overall performance**

- Across all themes there is a positive direction of travel with 64.0% of indicators improving or maintaining top performance since 2009/10 Quarter One.
- There are still too many indicators not meeting targets (36.0%) although this does show an improvement on the 40.6% not meeting targets in 2009/10 Quarter One.
- Although there are significant gaps in benchmarking data. Where comparative data is available around half of the measures are above and half below comparator’s published data. The majority of measures performing above comparators are within the Staying Safe Theme.
- Please note the numbers of indicators which can currently be quarterly reported are low, and less than at quarter one therefore percentage analysis by theme could be skewed.

## Areas of Success

### ▪ Being Healthy

All three components have seen an improvement since Quarter One. These are 'Take up of free school meals in primary and secondary schools' (NI52a&b / No. 1a&b) and 'Percentage of schools achieving healthy schools status' (LAA BH5 / No.2) which requires four more schools to become accredited in order to reach the December 2009 LAA stretch target of 95%.

### ▪ Staying Safe

All but one of the Staying Safe indicators has shown improvement since Quarter One. The majority of indicators are on target and above Statistical Neighbours and National averages.

There has been continued significant improvement for three indicators in particular:

- Child Protection Plans Lasting over 2 Years (NI64 / No. 7) has reduced from a 2008/09 outturn of 4.8% to a Quarter Two position of 2.0%.
- Repeat Child Protection Plans (NI65 / No. 8) has reduced from a 2008/09 outturn of 10.6% to a Quarter Two position of 6.0%.
- Looked After Children Reviews (NI66 / No. 9) has improved from a 2008/09 outturn of 85.4% to a Quarter Two position of 95.8%.

### ▪ Enjoying and Achieving

Five of the six indicators in Enjoying and Achieving are currently on target and three have maintained top performance. The three currently at top performance are 'Number of Schools in Special measures' (NI89a / No.15a), 'Time taken for school to come out of an Ofsted Category of concern' (NI89b / No.15b), 'Statements of SEN issued within timescales Excluding Exceptions' (NI103a / No.16a).

### ▪ Making a Positive Contribution

The only indicator within Making a Positive Contribution is Prevalence of Chlamydia in under 24 year olds (NI113a / No.17a), which has improved since Quarter One.

### ▪ Achieving Economic Wellbeing

All Care Leavers are currently living in suitable accommodation (NI147 / No. 19).

### ▪ Indicators Outside Of The Every Child Matters Framework

There is only one indicator in this section, please refer to Areas of Under-performance for details.

## Areas of Under-performance

### ▪ Being Healthy

'Take up of school lunches in secondary school (NI52b / No.1b) has seen an improvement in Quarter Two, however, this indicator is still currently off target.

### ▪ Staying Safe

Only 'Child Protection Reviews' (NI67 / No. 10) has seen a decline in Quarter Two which is due to one child's reviews and we expect a return to 100% in Quarter Three. The only other indicator posing some concern is 'Core Assessments completed in timescale' (NI60 / No. 4), which has improved slightly since Quarter One but is still underperforming at 63.7%, well below the 2008/09 outturn of 84.9%.

### ▪ Enjoying and Achieving

Secondary schools judged as having good or outstanding standards of behaviour, although recently improving, is currently at risk of not meeting it's year end target. This indicator relies on the school inspection cycle which is determined by Ofsted not the authority. Therefore if none of the four remaining schools outside this standard receive an inspection there will be no further improvement this year. The only indicator which has declined since Quarter One is 'Statements of

SEN issued within timescales Including Exceptions' (NI103b / No.16b), although this indicator is still 3% above target.

- **Making a Positive Contribution**

Whilst 'Screening Of Chlamydia' (NI113a / No.17a) has improved since Quarter One it is currently performing at 7.1% and below the target of 8.9%. The young offenders' indicators which would normally be within this section of the report were included in Quarter One but due to timing delays on release of data it is usually reported one quarter in arrears; an update will be included in the Quarter Three report.

- **Achieving Economic Wellbeing**

Currently only 54.5% of Care Leavers are in education, training or employment (NI148b / No. 20b); this equates to 5 out of 11 care leavers. The number of 16-18 year olds not in education, employment or training (NI117 / No.18) has also risen although this is in keeping with seasonal trends.

- **Indicators Outside Of The Every Child Matters Framework**

The percentage of migrants gaining an English language skills or knowledge qualification (NI13 / No.21) has a provisional outturn well below target although it has been identified that target setting was undertaken without a proper interpretation of the indicator's guidance. This can be supported by the actions taken by DCSF whereby submissions of the outturn figures have been delayed until January 2010 following clarification of their guidance. Please note that this is the first year for submission of this indicator and so it is difficult to make informed decisions about performance.

## Performance Clinics

At every quarter all indicators which are both 'off target' and have a 'downward Direction of Travel' are considered for clinics. Performance Management Officers review the data, comments and any discussions with PI managers to make informed recommendations. These are then approved or otherwise by CYPS Cabinet Member & Advisers. The Cabinet Member for Children and Young People's Services can also call clinics on particular issues of interest which are not monitored by National Indicators eg Foster Carers. Adhoc Performance Clinics and Turning the Curve workshops have also been held on JLT request.

- **Previous Clinics**

During 2009/10 Quarter Two, one directorate performance clinic was held for the Percentage of 19 year old care leavers in education, training or employment (NI148 / No 20). The clinic identified that:

- due to the size of cohort within this indicator it would be necessary for future target setting to be related to the individual young people included each year, data is now available for all cohorts up to 2012 and target setting will be undertaken shortly.
- GCSE attainment of those within the cohort may give some indication of their likely position at 19, this analysis has been undertaken but has proved inconclusive.
- members of LSP should be approached to see if they could offer Introduction to Employment sessions looking at 30 day work placements.
- the Work Takeover Day on 6<sup>th</sup> November which invites a Young Person to shadow a worker for a day should be publicised.
- Post 16 Personal Education Plans should be implemented for care leavers.
- All schools currently have a named LAC Governor and LAC Teacher but the communications and awareness of their responsibilities regarding attainment and destination of LAC and Care Leavers needs to be reviewed.
- Best practice is shared with other authorities within Yorkshire and Humber but Wigan is our best performing statutory neighbour and should be contacted to see if their practice could be beneficial and implemented locally.
- An update to cabinet member on the actions and performance would be required for March 2010.

### Update On Previous Clinic Recommendations

In the 2009/10 Quarter One Report no performance clinics were recommended, however, it was expressed that a further review for these indicators would follow in the Quarter Two report.

No.	Ref.	Indicator	Clinic Recommended	Quarter Two Review/Rationale
1 b	NI 52 b	Take up of School Meals - Secondary	No 3rd Qtr Review	Small improvement since quarter one but still significantly below target. Clinic may be called at third quarter following collection of full term worth of data.
3	NI 59	Initial Assessments within timescales	No	Positive direction of travel, but still below target. However performance is now better than Statistical Neighbour and National Averages. Further improvements should be achieved through the Children's Services Improvement Action Plan
4	NI 60	Core Assessments within timescales	No	Positive direction of travel, but still below target. Further improvements should be achieved through the Children's Services Improvement Action Plan
5	NI 61	Timeliness of LAC placements following decision to Adopt	Yes	No update has been provided by the NI Manager. The 6 month review of March's clinic is now due for this indicator.
11	NI 68	% referrals to progressing to initial assessments	No	Performance is now on target and better than Statistical Neighbour and National Averages.
na	NI 45	Young Offenders EET	No 3rd Qtr Review	Data was not centrally release for Young Offenders in time for this report. Review to be taken forward to quarter 3 alongside the wider NI 117 - % NEET (see Future Clinic table below)
na	NI 112	Under 18 Conceptions	No Outturn Qtr Review	Following discussions with partners in health quarterly data is not at a sufficient quality for quarterly reporting. Further talks will be held to establish how to establish effective monitoring.
27 a	NI 113 a	Prevalence of Chlamydia - coverage	No 3rd Qtr Review	Improvement since quarter one but still below target. Clinic may be called at third quarter following collection of full term worth of data.
18	NI 117	% NEET	No 3rd Qtr Review	Please see table below regarding future clinics

### Future Clinics

Of the five indicators with a downward direction of travel four are also underperforming against targets. The following table summarises these and gives performance officer recommendations for future clinics with rationale.

No.	Ref.	Indicator	Clinic Recommended	Rationale
10	NI 67	Child Protection Plan reviews In timescale	No	One individual child's reviews resulted in the downturn in this indicator. The child in question is no longer subject to a Child Protection Plan and we would expect to see this indicator return to 100% in 2009/10 Quarter Three. The procedural reasons for the child's Child Protection Plan review being out of timescale have been identified and checks have now been put in place to ensure this does not recur.
18	NI 117	Percentage 16-18 year olds not in education,	No 3rd Qtr	Indicator target is set for year end position but current performance is following the same seasonal trends as

No.	Ref.	Indicator	Clinic Recommended	Rationale
		employment or training	Review	previous years. These seasonal trends would expect an improvement by 2009/10 Quarter Three so we would recommend that if no significant improvement is made by this point that a Performance Clinic is undertaken. We would also recommend setting of more reflective quarterly or monthly targets.
20	NI 148	Percentage 19 year old care leavers in education, training or employment	No	A performance clinic was held for this indicator in September 2009 (please see the previous clinics section) for this reason no clinic is recommended. It is worth noting that after 6 months, 5 out of 11 young people in this indicator's cohort have not been in education, training or employment and 9 out of the remaining 11 young people must be in education, training or employment in order for this indicator to reach its end of year target.
21	NI 13	Migrants' English language skills and knowledge	No	This is a baseline year for this indicator and the targets had been set without a thorough interpretation of the indicator's calculation. The year end for this indicator was 31 <sup>st</sup> August 2009, however, DCSF have now postponed the deadline for submission for all authorities pending clarification of the indicator's guidance.

## CYPS Performance Monitoring Table – Quarter Two 2009/10

### GLOSSARY

Detailed below is explanation regarding the different items within the following outturn performance table

<b>No</b>	Number on indicator as shown in this table. Added to aid discussion and referencing.	
<b>Definition</b>	The name of the indicator.	
<b>Ref</b>	the official reference number. 'NI' = National Indicator, 'BV' = Best Value performance indicator, LAA and LPI = Local stretch indicators within the 2006-09 Local Area Agreement	
<b>Good Perf</b>	The direction the performance needs to travel to improve	
<b>08/09 Actual</b>	Previous year's performance	
<b>Q1 Perf</b>	Level of achievement the service reached in quarter one	
<b>Q2 Related Date</b>	The end of the period that quarter two data relates to	
<b>Q2 Target</b>	Level of achievement the service wished to reach within quarter two (can be the same or an increment towards the year end target)	
<b>Q2 Perf</b>	Level of achievement the service reached in quarter two	
<b>Q2 On Target</b>	Has the target been achieved? ✓ = Yes, ✗ = No, n/a / - = no targets set so unable to assess	
<b>Q2 DOT</b>	Direction of travel of performance compared to previous quarter ↑ = better than last year or top performance, ↓ = worse than last year, → = same as last year, - / n/a = comparison can't be made	
<b>Year To Date</b>	Year To Date. Performance assessment by corporate monitoring system Performance Plus as at December 2008 ★ Green Star - Above Target or top performance, ● Amber Circle -On Target, ▲ Red triangle - Below target	
<b>Latest Comparative Data (Q2 comparative position)</b>	<b>Stat. Neigh.</b>	The latest average for our Statistical Neighbour group. Used by Ofsted to assess performance to be a good authority we need to have the majority inline or better than this average. The information in brackets assesses our performance against this average.
	<b>National</b>	The latest National average. Used by Ofsted to assess performance to be a good authority we need to have the majority inline or better than this average. The information in brackets assesses our performance against this average.
<b>Comments</b>	If necessary further explanation of performance is summarised here. Examples include details of external influences, seasonal trends or impact of action. This is supplied by indicator managers and approved by directors, additional notes from Performance and Data team may be added to the comments column to aid explanation.	
<b>09/10 Target</b>	The current year end targets set by indicator managers.	
<b>10/11 Target</b>		
<b>11/12 Target</b>		

### Abbreviations within the table

NI	National Indicator	LPI	Local Performance Indicator	<b>Comparative Data Position</b>	
PI	Performance Indicator	LAC	Looked after Children	<b>(Better)</b>	Our current performance is better
BV	Best Value Performance Indicator	SEN	Special Educational Needs	<b>(Inline)</b>	Our current performance is broadly the
LAA	Local Area Agreement	PAF	Performance Assessment Framework	<b>(Worse)</b>	Our current performance is worse



CYPS Performance Monitoring Table – Quarter Two 2009/10

No	Definition	Ref	Good Perf	08/09 Actual	Q1 Perf	Q2 Related Date	Q2 Target	Q2 Perf	Q2 On Target	Q2 DOT	Year to Date	Latest Comparative Data (available from LAIT on 23/10/2009)		Comments	09/10 Target	10/11 Target	11/12 Target	
												Stat. Neigh.	National					
<b>BEING HEALTHY</b>																		
1	Take up of school lunches	NI 52																
	Primary	a	HIGH	40.5%	41.1%	30 Sep 09	40.5%	41.2%	✓	↑	●	48.07% yr. 2009 (Worse)	41.30% yr. 2007 (Worse)	The Primary sector meals continue to increase compared to 2008-2009 exceeding the target figure. Secondary schools are reduced by comparison to 2008-2009 although take up is expected to be below target due to seasonal fluctuation. Absenteeism in July and September due to Swine Flu/viral illness has had an impact on the performance, however this cannot be accurately quantified.	40.5%	41.9%	42.3%	
	Secondary [Ron Parry - RMBC]	b	HIGH	34.2%	30.2%		34.2%	30.8%	✗	↑	▲	44.75% yr. 2009 (Worse)	37.70% yr. 2007 (Worse)		34.2%	34.2%	34.5%	
2	% schools achieving Healthy School Status in accordance with the 2005 NHSS criteria. LAA 2006-09 [Liz Galliver - RMBC]	LAA BH5	HIGH	84.5%	90.7%	30 Sep 09	93.0%	93.0%	✓	↑	●	-	-	There are currently four more schools which are ready to be accredited which will take the percentage over 95%	95.0%	-	-	
<b>STAYING SAFE</b>																		
3	Percentage of initial assessments for children's social care carried out within 7 working days of referral [Pam Allen - RMBC]	NI 59	HIGH	77.8%	71.0%	30 Sep 09	80.0%	74.5%	✗	↑	▲	71.70% yr. 2009 (Better)	72.00% (2009) (Better)	<<Performance and Data Notes>> Performance provided by Performance and Data Team, PI Manager has not provided commentary or completed the indicator monitoring form.	80.0%	81.0%	82.0%	
4	Percentage of core assessments for children's social care that were carried out within 35 working days of their commencement [Pam Allen - RMBC]	NI 60	HIGH	84.9%	60.0%	30 Sep 09	86.5%	63.7%	✗	↑	▲	80.50% yr. 2009 (Worse)	78.00% yr. 2009 (Worse)	<<Performance and Data Notes>> Performance provided by Performance and Data Team, PI Manager has not provided commentary or completed the indicator monitoring form.	86.5%	87.0%	87.5%	
5	Timeliness of placements of looked after children for adoption following an agency decision that the child should be placed for adoption [Sue May - RMBC]	NI 61	HIGH	87.5%	25.0%	30 Sep 09	83.0%	-				77.79% yr. 2009 (-)	75.80% yr. 2009 (-)	<<Performance and Data Notes>> PI Manager has not provided figures, commentary or completed the indicator monitoring form.	83.0%	85.0%	86.0%	
6	Stability of placements of looked after children: number of placements [Sue May - RMBC]	NI 62	LOW	13.3%	12.2%	30 Sep 09	11.0%	10.6%	✓	↑	★	10.79% yr. 2009 (Better)	10.70% yr. 2009 (Better)	<<Performance and Data Notes>> Performance provided by Performance and Data Team, PI Manager has not provided commentary or completed the indicator monitoring form.	11.0%	10.5%	10.0%	
7	Child protection plans lasting 2 years or more [Annie Redmond - RMBC]	NI 64	LOW	4.8%	3.8%	30 Sep 09	4.5%	2.0%	✓	↑	★	5.17% yr. 2009 (Better)	6.00% yr. 2009 (Better)	The progress in this area is being maintained.	4.5%	4.0%	3.5%	
8	Percentage of children becoming the subject of a Child Protection Plan for a second or subsequent time [Annie Redmond - RMBC]	NI 65	LOW	10.6%	10.5%	30 Sep 09	11.0%	6.0%	✓	↑	★	11.70% yr. 2009 (Better)	13.00% yr. 2009 (Better)	Performance in this area is regularly reviewed to ensure compliance with regulatory requirements and Performance Indicator.	11.0%	11.0%	10.5%	
9	Looked After Children cases which were reviewed within required timescales [Annie Redmond - RMBC]	NI 66	HIGH	85.4%	93.3%	30 Sep 09	92.0%	95.8%	✓	↑	★	92.42% yr. 2009 (Better)	90.90% yr. 2009 (Better)	Further improvements in performance have been made in the reporting period, sustaining the upward trend. Monitoring continues due to concerns about vulnerability of performance.	92.0%	93.0%	94.0%	
10	Percentage of child protection cases which were reviewed within required timescales [Annie Redmond - RMBC]	NI 67	HIGH	100.0%	100.0%	30 Sep 09	100.0%	99.5%	✗	↓	▲	99.8% yr. 2009 (Worse)	99.0% yr. 2009 (Better)	This was one child who was made subject to a CP Plan at a CP Review Conference held to review the CP Plan of his siblings; this was procedurally incorrect but having been done he should then have been subject to a CP Review Conference at three months but this was not picked up by the system and was consequently out of timescale. However, no child should be made subject to a CP Plan at a CP Review Conference and checks have been put in place to ensure that such a procedural error does not recur.	100%	100%	100%	
11	Percentage of referrals to children's social care going on to initial assessment [Pam Allen - RMBC]	NI 68	HIGH	57.60%	51.1%	30 Sep 09	55.0%	58.3%	✓	↑	★	69.10% yr. 2009 (Worse)	64.00% yr. 2009 (Worse)	<<Performance and Data Notes>> Performance provided by Performance and Data Team, PI Manager has not provided commentary or completed the indicator monitoring form.	55.0%	57.0%	60.0%	
12	Children who have run away from home/care overnight [Morri McDermott - RMBC]	NI 71	HIGH	14	14	1 Oct 09	-	-				8.80 yr. 2009 (-)	8.70 yr. 2009 (-)	<<Performance and Data Notes>> PI Manager has not provided figures, commentary or completed the indicator monitoring form.	15	15	-	
<b>ENJOYING AND ACHIEVING</b>																		
13	Number of Extended Schools [Helen Shaw - RMBC]	NI 88	HIGH	60%	85%	30 Sep 09	85%	89%	✓	↑	★	-	-	There appears to be some discrepancies within the TDA database. Which they are investigating. The figures for each strand of the core offer are higher than the overall figure.  It is expected that the 2009/10 target will be revised upwards again at the meeting with the TDA in November 2009.  <<Performance and Data Team>> This is a provisional outturn figure	85%	100%	100%	
14	Secondary schools judged as having good or outstanding standards of behaviour [Katy Edmondson - RMBC]	NI 86	HIGH	69%	75%	31 Jul 09	80%	75%	✗	→	▲	67.67% yr. 2008 (Better)	76.10% yr. 2008 (Worse)	No schools have been inspected since January 09 so the measure remains the same	85%	90%	100%	
15	Reduction of number of schools judged as requiring special measures and improvement in time taken to come out of the category	a	LOW	0	0	31 Jul 09	0	0	✓	↑	★	-	-	There has been no school in Special measures since December 2006. This is a major area of success for the LA and schools  <<Performance and Data Team>> This is a provisional outturn figure	0	0	0	
		b	LOW	0	0		0	0	✓	↑	★	-	-					
16	Special Educational Needs – statements issued within 26 weeks	NI 103	HIGH	100%	100.00%	30 Sep 09	95.0%	100.00%	✓	↑	★	-	-	103a) Of the 29 total number of statements issued this quarter, if we exclude exceptions, 4 were issued all within 26 weeks.	95.0%	95%	95%	
	Excluding exceptions	a	HIGH	100%	100.0%		90.0%	93.1%	✓	↓	★	-	-	103b) Of the 29 total number of statements issued this quarter 27 were issued within 26 weeks. Both statements not issued within the timescale were due to a change in parental preference made after the 15 day deadline.  Cumulative performance remains on target, although our current risk assessment is that future targets are under significant pressure due to the long term absence of a key member of the case work team and the re organisation of the service w/e from Sept 2009.	90.0%	92%	94%	

CYPS Performance Monitoring Table – Quarter Two 2009/10

												Latest Comparative Data (available from LAIT on 23/10/2009)					
No	Definition	Ref	Good Perf	08/09 Actual	Q1 Perf	Q2 Related Date	Q2 Target	Q2 Perf	Q2 On Target	Q2 DOT	Year to Date	Stat. Neigh.	National	Comments	09/10 Target	10/11 Target	11/12 Target
<b>MAKING A POSITIVE CONTRIBUTION</b>																	
17	Prevalence of Chlamydia in under 24 year olds	NI 113															
	Coverage	a	HIGH	19.7%	4.3%	31 Aug 09	8.9%	7.1%	x	↑	▲	-	-	% of Positive Chlamydia Tests Not yet confirmed	25.0%	35.0%	-
	Prevalence [Melanie Simmons - NHS Rotherham]	b	LOW	8.9%	-		-	-				-	-		-	-	-
<b>ACHIEVING ECONOMIC WELLBEING</b>																	
18	16 to 18 year olds who are not in education, training or employment (NEET) [Karen Borthwick - RMBC]	NI 117	LOW	6.9%	8.1%	31 Aug 09	8.0%	9.4%	x	↓	▲	8.56% yr. 2008 (Worse)	6.70% yr. 2008 (Worse)	Data evidences a continued rising trend in numbers of NEET young people due to the economic downturn. August 2009 NEET stood at 9.9%(790 young people) representing a 7.3% rise on the position in August 2008 NEET of 9.2% (723 young people). Three month rolling average validated figures for June to August 2009 were 9.4% NEET representing an 8% rise on the position (8.7%) over the same period last year. As of August 2009 the number of young people in employment has reduced by 36% (1199 young people) in comparison to the same position last year (1870 in employment) with a reciprocal reduction in apprenticeships vacancies from 527 to 446 (15%reduction) in apprenticeships. We are still optimistic regarding achieving the revised NEET target out turn for November to January as RMBC NEET response fund continues to create increased capacity for learning opportunities for NEET young people.	8.0%	7.10%	-
19	Care leavers in suitable accommodation [Sue May - RMBC]	NI 147	HIGH	94.7%	100.0%	30 Sep 09	95.0%	100.0%	✓	↑	★	89.29% yr. 2009 (Better)	89.60% yr. 2009 (Better)	<<Performance and Data Notes>> Data has been provided by Action For Children. PI Manager has not provided commentary or completed the indicator monitoring form.	95.0%	92%	-
20	Care leavers in employment, education or training [Sue May - RMBC]	NI 148	HIGH	55.3%	75.0%	30 Sep 09	65.0%	54.5%	x	↓	▲	58.15% yr. 2009 (Worse)	63.00% yr. 2009 (Worse)	<<Performance and Data Notes>> Data has been provided by Action For Children. PI Manager has not provided commentary or completed the indicator monitoring form.	65.0%	70%	-
<b>INDICATORS OUTSIDE OF ECM OUTCOMES FRAMEWORK</b>																	
21	Migrants' English language skills and knowledge [Helen Shaw - RMBC]	NI 13	HIGH	18%		30 Sep 09	70%	13%	x	↓	▲	-	-	The denominator reflects ACL funded provision, the majority of which was aimed at giving basic ESOL language support through various partners, but who were not expected to set accreditation targets through this funding. The only provision offering accreditation outputs was RMBC, Community Learning provision. Targets set – 50 / achievement - 46  <<Performance and Data Team>> This is a provisional outturn figure	70%	25%	25%

<b>ROTHERHAM BOROUGH COUNCIL – REPORT TO MEMBERS</b>
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1	<b>Meeting:</b>	<b>Children and Young People’s Scrutiny Panel</b>
2	<b>Date:</b>	Friday 27 November 2009
3	<b>Title:</b>	<b>The ‘Welcome Offer’ to vulnerable children and young people</b>
4	<b>Directorate:</b>	Children and Young People’s Services

## 5 Summary

During 2008/9 the Local Authority responded to significant and increasing challenges to its provision for children and young people arriving in Rotherham, principally from the newly incorporated European Economic Community countries, by fundamentally reorganising its services to this most vulnerable of groups. This report provides an assessment of progress in relation to this strategy approximately two terms into its inception.

## 6 Recommendations

- **That the report be received.**
- **That the Scrutiny Panel for Children and Young People notes the progress made in the introduction of the ‘Welcome Offer’ in the context of continuing challenges to schools and the LA in meeting the needs of this group of pupils**
- **That the Scrutiny Panel endorses the drive to encourage all schools to continue to develop their provision in addressing the needs of these acutely vulnerable pupils and their families.**
- **That the Scrutiny Panel recognises the good work of the Vulnerable Groups team in this urgent and important area and requests a further interim assessment before the end of the 2009/10 school year.**
- **That the Scrutiny Panel supports the development of a coordinated strategy across all the appropriate Council services on behalf of this vulnerable group**

## 7 Proposals and Details

Since Autumn 2008, fundamental changes have been effected in the provision of services within CYPS to those children who are newly arrived in Rotherham and who experience significant challenges in accessing learning. Those changes, moreover, are an integral part of the overall expansion of the School Effectiveness Service (SES) and represent a considerably enhanced commitment to vulnerable learners and groups across the spectrum of acute need.

The management of services to ethnic minority pupils and students has been transferred from the Inclusion Directorate to Schools and Lifelong Learning Directorate and, in particular, to School Effectiveness. This was an incremental process during 2008/9 which is now, for the moment, complete. SES has established a Vulnerable Groups team led by a newly appointed Assistant Head of Service (AHOSE) who was previously Headteacher of a Special School and who commands the trust and respect of the school system and the Local Authority's national partners. The AHOSE is able to deploy small but very capable Primary and Secondary ethnic minority achievement teams each led by a Curriculum Adviser (CA). The Primary CA is a well established and highly experienced colleague; she has developed effective work with the most exposed Primary schools over several years and enjoys their confidence. The Secondary CA is newly recruited from a Rotherham school and has had to build relationships with schools where the partnership principle was historically much less well established and practice more independent and diverse. Significant advances have been made here in a very short timescale which reflect both her undoubted ability and exceptional commitment.

The staffing of both teams has benefited from the deployment of colleagues previously based at the Kimberworth Welcome Centre which has closed as a pupil resource. Most colleagues have been allocated to Primary phase work and are attached to a single school or network of schools. Other colleagues are committed to Secondary phase work on a similar principle or staff the Pre-Admission Register (PAR), which supports newly arrived students in the initial stages of induction to school or college while their language and other learning needs are assessed and appropriate provision designed and implemented. New colleagues have been appointed to reinforce the teams, notably Teaching Assistants from the Slovak Roma community and a Programme Manager for Community Cohesion. This workforce is now better resourced in relation to the scale of the challenge in Rotherham and more strategically deployed to support schools in addressing the needs of their pupils.

The work on ethnic minority achievement embraces both the needs of newly arrived pupils, characteristically with very little or no English and a comparably limited experience of schooling, and support for advanced learners, typically British Asian students from well established Rotherham families. The numbers of newly arrived children from EU countries continues to grow locally despite the economic context which has led to a reduction in arrivals/ stayers elsewhere. Approximately 198 school-age pupils have joined Rotherham since September 2009, which, for St Anne's J&I, for example, represents over 30 new pupils, many of whom will present significant educational and social needs. Comparable figures for the Borough for previous full years are:

2008/9	375	children
2007/8	347	children
2006/7	406	children
2005/6	324	children

This is an unprecedented pressure on the educational resources and social cohesion of the main recipient schools and local services; it may well be the most significant continuing challenge to our educational and broader communities for the foreseeable future. It requires, therefore, constant vigilance and regular readjustment to ensure provision matches a changing reality on the ground.

It is essential that the urgency of the needs of EU migrant pupils is met but that the Service also focuses effectively on the needs of other vulnerable groups. In particular, we have renewed our approaches to the advanced learners whose progress in Rotherham schools taken over any timeframe is encouraging but cannot be taken for granted. The coordination of all support for vulnerable groups – ethnic minority learners, Looked After Children (LAC), the More Able, students with Special Educational Needs (SEN), pupils in Special Schools and those who are part of the Positive Progression strategy and particularly vulnerable to become Not in Education, Employment of Training (NEET) – falls within the remit of the AHOSE Vulnerable Groups who deploys the entire workforce across this sphere. Each team, therefore, is able to learn from and benefit the others and we are working towards a greater coherence of approach and impact across the whole.

To date, SES would identify the following as the core benefits of the new 'Welcome Offer' developed since Spring 2009:

1. a more efficient and effective deployment of the available staffing to school needs
2. a more coherent induction process for newly arrived children on the site of the school they will attend longer-term
3. a strategy which builds capacity in schools rather than encourages reliance on an external service which can never be sufficient to the scale and range of challenges
4. more productive partnership working between schools and between schools and the LA
5. improved strategic coordination between ethnic minority approaches and other programmes designed to address under-achievement, for example Raising the Bar, The Extra Mile initiative and Improving Schools Programme (ISP) in Primary
6. significantly improved schools' engagement, especially in secondary schools, where confidence in the LA was weakest

Evidence to support this assessment would include the 2009 Audit Commission survey of schools which recorded fundamentally improved ratings for this area from both Primary and Secondary Headteachers in comparison with 2008. Moreover, much of our practice is recognised as strong-to-exemplary by the National Strategies who lead for government in this area. Nevertheless, considerable challenges remain and our own advances are at least matched by the pace of change in the community. At this point it is critical that we enjoy the confidence of schools and are able to present them with a service which is highly committed, well trained and informed and able to make a difference on the ground.

We have ambitious plans for the remainder of 2009/10 and will be happy to test ourselves against them by July.

**8 Finance**

Investment in the enhanced service has been achieved through a remodelling of existing SES and CYPS budgets and additional funding from contingency to meet acute needs, for example Roma speaking Teaching Assistants. A review is currently in place to assess continuing needs and the sustainability of resources. This is an area where investment is likely to need to increase in the short and medium term both within SES and in the broader multi-agency services supporting schools and the community.

**9 Risks and Uncertainties**

Failure to meet the needs of newly arrived and acutely vulnerable children and young people will have serious implications for Rotherham and its schools, including:

1. patterns of underachievement leading to individual pupil and school failure
2. negative inspection outcomes for schools and the LA, where the performance of vulnerable groups has an unprecedented level of importance
3. potential disturbance to the strong ethos Rotherham schools historically enjoy, provoking poor behaviour, absenteeism and other anti-social features
4. potential threats to the social cohesion of local communities if sections of the population become disengaged and disaffected because they feel denied equality of opportunity in schools

**10 Policy and Performance Agenda Implications**

Despite the important progress achieved during the last twelve months, this remains a high priority area for CYPS and the broader Council. New arrivals continue to pose significant challenges to a growing number of schools but especially those in the Clifton, Thrybergh and Winterhill communities. Some of these students will begin to impact on schools' performance profiles in 2009 and, especially, 2010 at KS2 and GCSE and we might also expect to see increased emphasis on their progress in the new Ofsted inspection framework outcomes. Both schools and SES will need to respond as these challenges develop but we will not be successful without support from across CYPS and the broader Council.

**11 Background Papers and Consultation**

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<b>ROTHERHAM BOROUGH COUNCIL – REPORT TO MEMBERS</b>
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<b>1.</b>	<b>Meeting:</b>	<b>Children and Young People’s Scrutiny Panel</b>
<b>2.</b>	<b>Date:</b>	<b>Friday 27 November 2009</b>
<b>3.</b>	<b>Title:</b>	<b>Progress Report on the Joint Children and Young People’s Services/Regeneration Scrutiny Review into Road Safety outside Schools</b>
<b>4.</b>	<b>Programme Area:</b>	<b>Environment and Development Services</b>

**5. Summary**

To provide an update on progress with the implementation of the recommendations of the joint scrutiny review into road safety outside schools.

**6. Recommendations**

The Scrutiny panel is asked to:-

- **Note the progress with the implementation of the recommendations of the joint Children and Young People’s Services/Regeneration Scrutiny Review into Road Safety outside Schools**

## **7. Proposals and Details**

This report sets out the progress with implementing the recommendations as approved by Cabinet of the joint review by the Children and Young People's Services and Regeneration Scrutiny panels into Road Safety outside schools which began in January 2009 and reported in early June 09. The main concerns relate primarily to issues of congestion, speed and inappropriate parking around local schools.

The review made a number of recommendations and progress with each is listed in Appendix 1.

## **8. Finance**

The financial implications of each of the Review recommendations are outlined in Appendix 1.

## **9. Risks and Uncertainties**

The risks associated with each of the Review recommendations are outlined in Appendix 1.

## **10. Policy and Performance Agenda Implications**

The recommendations of the review are in line with the objectives set out in the South Yorkshire Local Transport Plan, and the associated Road Safety and Casualty Reduction Strategy, for improving road safety. In addition, the proposal is in line with the Councils' main themes of Safe and Achieving.

## **11. Background Papers and Consultation**

See Appendix 1

A Scrutiny Review into Road Safety outside Schools – May 2009.

Report to Cabinet on 29 July 2009

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**Appendix 1 – Progress with implementing the recommendations of the joint Scrutiny Review of Road Safety outside Schools**

Recommendation	Progress	Risks	Officer Responsible	Action by (Date)
<p>1 That the findings and recommendations from this review be taken into consideration as part of the response to the Department for Transport “A Safer Way: Making Britain’s Roads the Safest in the World”.</p>	<p>The findings and recommendations of the review were taken into consideration when producing the response, which was submitted to the Department for Transport in mid July. The final document ‘A Safer Way’ is due to be published later this Autumn</p>	<p>No risks</p>	<p>K Wheat/ S.Savage</p>	<p>July 2009</p>
<p>2 That a comprehensive risk assessment of road safety issues is carried out at all schools in the borough. Following this, an appropriate system for prioritising risks to identify the schools in greatest need of road safety measures and education be developed. All risk assessments to be carried out by April 2010.</p>	<p>A risk assessment methodology has been produced and this is now being used to carry out road safety risk assessments of the road outside each school entrance. The results from this exercise will allow the prioritisation of risks and hence the identification of school entrances in greatest need of attention.</p> <p>A set of criteria is being developed and this, along with all the school entrance locations, will be fed into a spreadsheet which will give an initial assessment of priorities.</p> <p>This is to be phased and managed from within existing resources although there will be a significant impact on resources given that there are 102 Primary, 16 Secondary and 6 Special schools in the Borough, some of which have more than one entrance.</p>	<p>Given the number of schools to assess and the resources available the timescale may not be achieved</p>	<p>K Wheat/ S.Savage</p>	<p>Risk assessments to be carried out by April 2010.</p> <p>1<sup>st</sup> draft of priorities from spreadsheet by end November 2009.</p>

	The prioritisation will have regard to the schools identified in the Review and involve the Area Assemblies.			
3 That a minimum requirement of road markings, signing, barriers and anything else deemed appropriate for improving road safety outside schools be determined and implemented ensuring that these meet the minimum standards required by the introduction of School Keep Clear TROs.	This audit, including what, if anything, needs changing, is being linked to the Risk Assessments referred to in 2 above.	See above	K Wheat/ S.Savage/ T Finnegan-Smith	Linked to Recommendation 2 above
4 That the current speed review of all A and B class roads be extended to include all roads outside schools in the borough. In line with the Government's Department for Transport's consultation paper, support should be given to a speed limit of 20mph outside schools, wherever possible. Where this cannot be implemented, the speed limit outside schools does not exceed 30mph.	<p>The speed limit review of all A and B class roads is ongoing. The current timetable is to complete the reviews by the end of 2009 and introduce any changes arising by the end of 2010, as required by the DfT and in accordance with the approved SY Speed Management Plan. [This document has been prepared by the SY Casualty Reduction Partnership which includes the South Yorkshire Police]. Only when these changes have been implemented will we be in a position to start reviewing speed limits outside schools.</p> <p>This is to be phased and managed from within existing resources based on a programme to be determined and prioritised in conjunction with each Area Assembly.</p>	<p>The police may not support revised speed limits.</p> <p>Any changes must be in line with the South Yorkshire Speed Management Plan</p>	K Wheat/ S.Savage/ T Finnegan-Smith	No target date is suggested but it is envisaged that work will not start until mid to late 2010 when any necessary changes to speed limits on A and B class roads have been implemented.

<p>5 That work is undertaken with South Yorkshire Police to ensure that revised speed restrictions outside schools are enforceable.</p>	<p>Any changes to speed limits outside schools that arise from 4 above will be discussed with the Police on an individual schools basis as part of the normal consultation procedure. However, any changes to speed limits that are not in accordance with the SY Speed Management Plan and Circular Roads 1/2006 will not receive the support of the Police.</p>	<p>The police may not support revised speed limits</p> <p>Lack of resources may influence progress.</p>	<p>K Wheat/ S.Savage/ South Yorkshire Police</p>	<p>Ongoing</p>
<p>6 That the impact of the Traffic Regulation Order to be rolled out to Rotherham Schools is monitored and reported appropriately.</p>	<p>Steps are currently being taken to extend 'School Keep Clear' TROs to the Wath, Swinton Brampton and West Melton areas, as agreed by Cabinet Member for ED, P &amp; T earlier this year. It is currently envisaged that the TROs will become operational in these areas in mid 2010. A timetable for rolling out TROs to the remaining areas of the Borough has still to be drawn up. Once the TROs are introduced appropriate monitoring arrangements will be put in place.</p> <p>This is to be phased and managed from within existing resources based on a programme to be determined and prioritised in conjunction with each Area Assembly.</p>	<p>The TROs may not be as successful as expected given the limited enforcement resources available</p>	<p>K Wheat/ S.Savage/ T Finnegan-Smith</p>	<p>Ongoing</p>
<p>7 That the Cabinet Member for Regeneration and Development Services identifies a specific budget for schools road safety measures from the Highways Capital Programme.</p>	<p>This will be considered when producing the 2010/11 Highways Capital Programme.</p>	<p>There is no such budget line in the current highways Capital Programme and it is inevitable that it will take money away from other schemes that have proven benefits</p>	<p>K Wheat/ S.Savage/ T Finnegan-Smith</p>	<p>April 2010 as part of consideration of next year's Highways Capital Programme</p>

<p>8 That the Cabinet Member for Children and Young People's Services works with schools and school governing bodies to ensure that the impact of School Travel Plans is monitored and reviewed annually and that STPs and initiatives to improve road safety (including walking buses, safer cycling and use of cycle helmets), are promoted to each new intake of pupils and parents. The effectiveness of STPs to be reported to the appropriate Scrutiny Panel.</p>	<p>Initiatives to improve road safety are already promoted to each new intake of pupils on a limited basis given staff numbers and calls on their time from other road safety education, training and publicity projects. The School Travel Planning Advisor in the Transportation Unit in EDS has still to report to CYPS Scrutiny on the effectiveness of STPs.</p>	<p>Staff resources may prevent road safety and STPs being adequately promoted to each new intake of pupils at all schools</p>	<p>K Wheat/ G Sinclair</p>	<p>No target date given but the intention is to report bi-annually to CYPS Scrutiny</p>
<p>9 That the RMBC website be improved to provide clear and user-friendly information regarding current and planned road safety schemes, outlining the criteria by which decisions are taken.</p>	<p>We already make a limited use of the Council's website as part of the consultation processes for proposed schemes but it is acknowledged that this could be expanded. When the Council's website is relaunched on November 11 it is proposed to review the way that the website is used and the type of information that is posted on it</p>	<p>No risks</p>	<p>K Wheat/ S.Savage</p>	<p>Ongoing</p>
<p>10 That proposals are developed to ensure that road traffic safety work in schools is sustainable once DfT/DCSF funding for the School Travel Adviser post ends in 2010. This should include consideration to 'mainstream' the funding for the post as appropriate.</p>	<p>Road Safety Education, Training and Publicity (ETP) work in Rotherham is generally under resourced when benchmarked against other local authorities and compared to Government Best Practice Guidelines. This will be considered as part of the 2010/11 budget round.</p> <p>In addition to this financial support has recently been secured from the South Yorkshire Casualty Reduction Partnership to employ a road safety assistant for a 12 month period to assist with road safety ETP work.</p>	<p>Due to budgetary pressures the Council may not be able to fund the School Travel Advisor.</p>	<p>K Wheat/ G Sinclair</p>	<p>April 2010</p>

<p>11 That each Area Assembly be approached to financially support the distribution of the Wentworth South Area Assembly produced Road Safety DVD to each school pupil in the borough.</p>	<p>Wentworth South Area Assembly have been contacted to find out how much the DVD cost to distribute in their area. Funding discussions are now to be held with the other Area Assemblies. Attempts have also been made to put the DVD on the Council's website. However, while this is technically feasible the picture quality is of a poor standard and it has been decided not to take this any further at the present time.</p>	<p>Area Assemblies may be unwilling or unable to fund the DVD</p>	<p>G Sinclair/S.Savage</p>	<p>No target date given but suggest September 2009</p>
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**CHILDREN AND YOUNG PEOPLE'S SERVICES SCRUTINY PANEL**  
**Friday, 30th October, 2009**

Present:- Councillor G. A. Russell (in the Chair); The Mayor (Councillor Ali), Councillors Burton, Dodson and Kaye; Mr. M. Hall (co-opted member); and Councillor S. Wright (Cabinet Member for Children and Young People's Services).

Apologies for absence were received from:- Councillors Donaldson, Fenoughty, Hughes, License, Rushforth, Sharp, Sims, Mrs. J. Blanch-Nicholson, Hayne, Mr. C. A. Marvin and Mrs. L. Pitchley.

**65. DECLARATIONS OF INTEREST**

There were no declarations of interest made at this meeting.

**66. QUESTIONS FROM THE PRESS AND PUBLIC**

There were no questions from members of the public or the press.

**67. MATTERS REFERRED FROM THE YOUTH CABINET**

The Scrutiny Panel noted that:-

(1) a number of members of the Rotherham Youth Cabinet were today attending a meeting of the UK Youth Parliament, which was taking place at the House of Commons, Westminster, London; and

(2) the launch of the Youth Cabinet manifesto will take place on Wednesday, 3<sup>rd</sup> November, 2009, at the Town Hall, Rotherham.

**68. COMMUNICATIONS**

(1) Scrutiny Panel Members would be invited to attend a visit to STEPS (Support Therapy Education Prevention Service) at Chatham House, Rotherham during the morning of Wednesday, 25th November, 2009.

(2) The Scrutiny Panel placed on record its appreciation of the work of Mrs. Pam Allen (Director of Safeguarding and Corporate Parenting) who was leaving this Authority for a new post with the East Riding of Yorkshire Council. The Scrutiny Panel wished Mrs. Allen every success in her new post.

**69. CHILD POVERTY - THE ROTHERHAM PERSPECTIVE**

Further to Minute No. 51 of the meeting of the Cabinet Member and Advisers for Children and Young People's Services held on 1<sup>st</sup> October, 2008, consideration was given to a report presented by the Policy Officer (Chief Executive's Office) stating that, in 1999, the Government made a commitment to halve child poverty by 2010 and eradicate it by 2020 – at this time child poverty had doubled in the previous twenty years and the

United Kingdom had the worst level of child poverty in Europe.

The report stated that, although significant progress has been made, with some 600,000 children having been lifted out of poverty since 1999, there are still four million children living in a state of poverty within the UK.

In June 2009, the Child Poverty Bill was introduced to Parliament, making the case to entrench in law the commitment to end child poverty by 2020. The Bill places a duty on local authorities and their partners to conduct a local needs assessment and develop a joint local strategy.

The Scrutiny Panel noted that a local needs assessment had been carried out during 2008 and the resulting report, which outlines the national picture of child poverty and how Rotherham compares with its statistical neighbours, was submitted to this meeting.

Members' discussion of this issue included the following salient points:-

- definitions of poverty and the way in which childhood experiences of poverty often influence a person's later life in a negative way;
- the Government's PSA Target 9, to reduce child poverty;
- the Child Poverty Bill (published in the Summer 2009) will place a duty on local authorities to produce a local joint strategy and a performance indicator has been developed as part of the National Indicator set: NI 116 'Proportion of Children in Poverty';
- statistics and details of child poverty nationally, compared to the position in Rotherham;
- the child well-being index;
- the impact of poverty upon children's educational attainment;
- the need to develop a joint local strategy to try and reduce child poverty in Rotherham;
- the Centre for Excellence and Outcomes in Children's and Young People's Services (C4EO) is a new organisation developed to coordinate local, regional and national evidence for 'what works' in children's services;
- comparative levels of poverty in the South Yorkshire region; and the changed patterns of employment with the demise of the area's traditional heavy industries;
- preparing and training local people for the new employment prospects in the South Yorkshire region; some employment being as a consequence of the introduction of the Digital Region;

- provision support for children's learning in schools, especially reading (eg: Rotherham Titans rugby players involvement in schools);
- the link between poverty and health;
- the problem of 'stuck' families, whose successive generations suffer poverty;
- arrangements for a Partnership-wide consultation event, to take place in Rotherham early in 2010, to bring together all key stakeholders for consideration of the data and information resulting from the local needs assessment (from 2008) of child poverty.

Resolved:- (1) That the report be received and its contents noted.

(2) That the Scrutiny Panel notes the duty being placed on local authorities to develop a local strategy to try and reduce the level of child poverty.

(3) That further information be reported to a future meeting of this Scrutiny Panel about the Partnership-wide consultation event, due to take place in 2010, as well as updates on the joint local strategy for reducing child poverty.

**70. THE DIRECTORY OF SERVICES AND ACTIVITIES FOR CHILDREN, YOUNG PEOPLE AND FAMILIES - YOUNG PEOPLE'S ZONE**

Further to Minute No. 60(3) of the meeting of the Children and Young People's Scrutiny Panel held on 2<sup>nd</sup> October, 2009, consideration was given to a report presented by the Strategic Director of Children and Young People's Services stating that the Families Information Service ensures that the Information Duty of the Childcare Act 2006 is met by providing information on childcare and services to parents and carers in Rotherham. To meet this duty, a web site Directory was developed to expand on the current information held on childcare to include information on services and activities for children, young people and families. This Directory has been developed in conjunction with the Youth Service to meet that Service's requirement to provide information about the Youth Offer, which is achieved via the 'Young People's Zone' of the Directory. The report included details of the financing of the Directory and the involvement of parents and young people in its design and use.

The report stated that the Families Information Service is based within the Early Years and Childcare Service and holds up to date information on all childcare in Rotherham. The website Directory provides this information and is also used for additional information in relation to other services and activities for children 0 – 19. [www.rotherham.gov.uk/thedirectory](http://www.rotherham.gov.uk/thedirectory)

Members' discussion of this issue included the following salient points:-



- the way in which the Directory is publicised, particularly in schools;
- whether young people had evaluated the Directory and if it was still 'fit for purpose';
- how would the Directory be funded post-2011?
- the links between the Directory and sports development.

Resolved:- That the report be received and its contents noted.

#### **71. NARROWING THE GAP (RAISING THE BAR) PROJECT**

Further to Minute No. 64 of the meeting of the Cabinet Member and Advisers for Children and Young People's Services held on 21<sup>st</sup> October, 2009, consideration was given to a report presented by the Lead Adviser, School Effectiveness Service, describing the 'Raising the Bar' research project, which began in the Autumn Term, 2008, as a result of concerns arising from the following issues:-

- : the gap in Rotherham between the lowest 20% and the mean, at the end of Foundation Stage in 2008, was one of the highest nationally;
- : there was an increasing proportion of children attaining below Level 2 in all core subjects at the end of Key Stage 1, exceeding national and regional trends; there was also an increasing percentage of children attaining below the level of the tests at the end of Key Stage 2, compared to a decline regionally and nationally; these children will experience difficulty in accessing the curriculum at secondary school and are statistically more likely to be excluded or to truant.

The report stated that the overall aims of the project are to:-

- (i) increase the collective knowledge and understanding of the specific characteristics of those children who are at greatest risk of underachievement in order to target action and resources to overcome these barriers to learning; and
- (ii) make recommendations to key stakeholders across the Council, regarding the deployment of services, resources and enhanced provision.

Discussion took place on:-

- the involvement of the Education Action Zones;
- the recommendations arising from work undertaken to date;
- Foundation and Key Stage 1 outcomes for 2009;
- three specific projects: (i) the Clifton Project, (ii) the Extra Mile Project on the attainment of children from low income families, compared to their more affluent peers (funded by the Department for Children,

- Schools and Families (DCSF)) and (iii) the National College for School Leadership Narrowing the Gap Project;
- the need to record details of pupils' pre-school education (eg: attendance at nursery);
  - links to the 'Inspire Rotherham' project;
  - the intention to improve the quality of pupil progress meetings in schools;
  - involvement of parents.

Resolved:- (1) That the report be received and its contents noted.

(2) That the drive to encourage all schools to narrow the gap by addressing the needs of vulnerable pupils and their families be supported.

(3) That the aim of increasing the number of children accessing quality pre-school provision, in order to improve future outcomes in the academic attainment of boys and other vulnerable and underachieving groups, be supported.

(4) That a progress report about the Narrowing the Gap and 'Raising the Bar' research project be submitted to a meeting of the Children and Young People's Scrutiny Panel in twelve months' time.

(5) That the progress report, referred to at (4) above, shall include further details of the DCSF-funded Extra Mile research project.

## **72. H.M. GOVERNMENT RESPONSE TO THE LORD LAMING REPORT**

Further to Minute No. 49 of the meeting of the Cabinet Member and Advisers for Children and Young People's Services held on 9th September, 2009, consideration was given to a report presented by the Strategic Director of Children and Young People's Services on the implications of the findings of the Lord Laming report about the protection of children from harm. The multi-agency action plan, which was appended to the submitted report, had been given a 'RAG Status' (Red, Amber, Green) based on a further assessment of Rotherham's continuing position.

The Scrutiny Panel's discussion of this item included the following salient points:-

- meetings of key personnel (Elected Members and officers) are taking place regularly each month, to ensure compliance with statutory requirements affecting the safeguarding and welfare of children and young people;
- the Council is to publish an annual statement of the effectiveness of the procedures for the safeguarding and welfare of children and young people;

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- the development of the common assessment framework;
- recruitment and retention of social workers; provision of additional administrative support for the updating of records;
- finance and budget implications of the pressures on service provision;
- future OFSTED inspections of Children's Social Care Services in Rotherham;
- the need for a glossary of acronyms being used, for Members' information.

Resolved:- (1) That the report and action plan be received and their contents noted.

(2) That this Scrutiny Panel shall continue to receive progress updates, on a regular basis, of this Authority's response to the recommendations of the Lord Laming report, with such updates being on an exception reporting basis (ie: concentrating on those issues which are status red according to the RAG status rating).

**73. MINUTES OF A MEETING OF THE CHILDREN AND YOUNG PEOPLE'S SCRUTINY PANEL HELD ON 2ND OCTOBER, 2009**

Resolved:- That the minutes of the previous meeting of the Children and Young People's Scrutiny Panel held on 2nd October, 2009 be approved as a correct record for signature by the Chairman.

**74. MINUTES OF A MEETING OF THE LOOKED AFTER CHILDREN SCRUTINY SUB-PANEL HELD ON 23RD SEPTEMBER, 2009**

Resolved:- That the contents of the minutes of the meeting of the Looked After Children Scrutiny Sub-Panel held on 23rd September, 2009 be noted.

**75. MINUTES OF MEETINGS OF THE CABINET MEMBER AND ADVISERS FOR CHILDREN AND YOUNG PEOPLE'S SERVICES HELD ON 6TH OCTOBER, 2009 AND ON 7TH OCTOBER, 2009**

Resolved:- That the contents of the minutes of the meetings of the Cabinet Member and Advisers for Children and Young People's Services, held on 6th and 7th October, 2009, be noted.

**76. MINUTES OF A MEETING OF THE PERFORMANCE AND SCRUTINY OVERVIEW COMMITTEE HELD ON 25TH SEPTEMBER, 2009 AND ON 9TH OCTOBER, 2009**

Resolved:- That the contents of the minutes of the meetings of the Performance and Scrutiny Overview Committee held on 25th September,

2009 and on 9th October, 2009, be noted.

**77. EXCLUSION OF THE PRESS AND PUBLIC**

Resolved:- That, under Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting for the following item of business on the grounds that it involves the likely disclosure of exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A to the Local Government Act 1972 as amended (information relating to financial or business affairs).

**78. MINUTES OF A MEETING OF THE CHILDREN AND YOUNG PEOPLE'S SERVICES - VALUE FOR MONEY BUDGET REVIEW GROUP HELD ON 5TH OCTOBER 2009**

The Scrutiny Panel noted the contents of the minutes of the meeting of the Children and Young People's Services Value for Money Budget Review Group held on 5<sup>th</sup> October, 2009.

**CABINET MEMBER FOR CHILDREN AND YOUNG PEOPLE'S SERVICES  
21st October, 2009**

Present:- Councillor S. Wright (in the Chair);.

Apologies for absence were received from Councillors Currie, Havenhand and Tweed.

**D61. MINUTES OF THE MEETINGS HELD ON 6TH OCTOBER, 2009 AND ON 7TH OCTOBER, 2009**

Resolved:- That the minutes of the two previous meetings, held on 6<sup>th</sup> October, 2009 and on 7<sup>th</sup> October, 2009, be approved as correct records.

**D62. POSITIVE BEHAVIOUR MANAGEMENT OF CHILDREN AND YOUNG PEOPLE OVERARCHING PROCEDURAL GUIDANCE**

Consideration was given to a report presented by the Policy and Planning Team Manager describing the overarching procedural guidance which has been developed to provide Children and Young People's Services with a document that covers all situations where behaviour management of children and young people is required. The overarching procedural guidance emphasises a positive approach to behaviour management, particularly with regards to de-escalation techniques which can be applied across the range of settings found within Children and Young People's Services. There are three sets of procedural guidance accompanying the policy relating to school and educational settings, the Young People's Service, and Looked After Children and young people. The procedural guidance document was appended to the report submitted.

Discussion took place on the possible provision of a brief reference document for employees, highlighting the principal points of the guidance.

Resolved:- (1) That the report be received and its contents noted.

(2) That the overarching procedural guidance document, as now submitted, which emphasises a positive approach to behaviour management, be approved.

(3) That the report and guidance document be submitted to a meeting of the Safeguarding Board and an executive summary also be provided for school governing bodies and for the Education Consultative Committee.

**D63. NARROWING THE GAP (RAISING THE BAR) PROJECT**

Consideration was given to a report presented by the Policy and Planning Team Manager describing the 'Raising the Bar' research project, which began in the Autumn Term, 2008, as a result of concerns arising from the

following issues:

- : the gap in Rotherham between the lowest 20% and the mean, at the end of Foundation Stage in 2008, was one of the highest nationally;
  
- : there was an increasing proportion of children attaining below Level 2 in all core subjects at the end of Key Stage 1, exceeding national and regional trends; there was also an increasing percentage of children attaining below the level of the tests at the end of Key Stage 2, compared to a decline regionally and nationally; these children will experience difficulty in accessing the curriculum at secondary school and are statistically more likely to be excluded or to truant.

The report stated that the overall aims of the project are to:-

- (i) increase the collective knowledge and understanding of the specific characteristics of those children who are at greatest risk of underachievement in order to target action and resources to overcome these barriers to learning; and
  
- (ii) make recommendations to key stakeholders across the Council, regarding the deployment of services, resources and enhanced provision.

Discussion took place on the involvement of the Education Action Zones, the recommendations arising from work undertaken to date, Foundation and Key Stage 1 outcomes for 2009 and three specific projects: the Clifton Project, the Extra Mile Project and the National College for School Leadership Narrowing the Gap Project.

Resolved:- (1) That the report be received and its contents noted.

(2) That the drive to encourage all schools to narrow the gap by addressing the needs of vulnerable pupils and their families be endorsed.

(3) That the aim of increasing the number of children accessing quality pre-school provision, in order to improve future outcomes in the academic attainment of boys and other vulnerable and underachieving groups, be endorsed

(4) That the report be referred to the Cabinet and to the Children and Young People's Scrutiny Panel for information.

**D64. MINUTES OF A MEETING OF THE BUILDING SCHOOLS FOR THE FUTURE PROJECT BOARD HELD ON 6TH OCTOBER, 2009**

Consideration was given to the contents of the minutes of the meeting of the Building Schools for the Future Project Board, held on 6<sup>th</sup> October, 2009.

Resolved:- That the contents of the minutes be noted.

**D65. EXCLUSION OF THE PRESS AND PUBLIC**

Resolved:- That, under Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting for the following items of business on the grounds that they involve the likely disclosure of exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A to the Local Government Act 1972 as amended (information relating to financial or business affairs).

**D66. RAWMARSH CITY LEARNING CENTRE - TENDERS FOR CONSTRUCTION**

Further to Minute No. 55 of the meeting of the Cabinet Member and Advisers for Children and Young People's Services held on 15th October, 2008 and Minute No. 6 of the meeting of the Cabinet Member and Advisers for Children and Young People's Services held on 3rd June, 2009, consideration was given to a report presented by the Project Manager. Environment and Development Services concerning the tenders received for the construction of a new City Learning Centre in the grounds of the Rawmarsh Comprehensive School. The new Centre would comprise a reception/foyer, interview room, male, female and disabled toilets, kitchen/lounge, two studios, a control room and a plant room.

Resolved:- (1) That the report be received and its contents noted.

(2) That the tender submitted by R. H. Fullwood and Co. Ltd., dated 9th June, 2009, in the sum of £548,075.28, together with the negotiated extra works dated 29th September, 2009, in the sum of £59,141.17, be accepted for the contract for the construction of a new City Learning Centre in the grounds of the Rawmarsh Comprehensive School (the total sum for the works including the extra negotiated works being £607,216.45).

(Councillor S. Wright declared a personal interest in the above item, as a school governor of the Comprehensive School)

**D67. ROTHERHAM CONNEXIONS UNIVERSAL AND TARGETED**

**INFORMATION, ADVICE AND GUIDANCE SERVICES AND  
CONNEXIONS CLIENT INFORMATION SYSTEM - UPDATE**

Further to Minute No. 131 of the meeting of the Cabinet Member and Advisers for Children and Young People's Services held on 11<sup>th</sup> February, 2009, consideration was given to a report presented by the Commissioning Manager, Children and Young People's Services stating that, after a re-commissioning process, a contract for Rotherham Connexions Universal and Targeted Information, Advice and Guidance (IAG) Services had been awarded to Prospects. The report stated that, after a six months' handover period with the previous providers (NALD and this Council's Young People's Services), full service delivery by Prospects began on 1st October, 2009.

The procurement of the Connexions Client Information System (CCIS) was led by Doncaster Metropolitan Borough Council on behalf of Doncaster, Rotherham and Barnsley Metropolitan Borough Councils. The contract for this service has been awarded to Cognissoft. A sub-regional management information team, hosted by Rotherham, has been established to analyse and process the data from the CCIS system, in line with local and national requirements.

Members noted that all contracts had been awarded for a period of three years, with the option to extend for a further two years. The contracts' performance would be managed as part of the 14-19 Years' structures within Children and Young People's Services.

Resolved:- (1) That the report be received and its contents noted.

(2) That a further update on Connexions service developments be reported to the Cabinet Member and Advisers for Children and Young People's Services in twelve months' time.



**CABINET MEMBER FOR CHILDREN AND YOUNG PEOPLE'S SERVICES**  
**4th November, 2009**

Present:- Councillor S. Wright (in the Chair); Councillors Currie, Havenhand and Tweed.

**D68. MINUTES OF THE PREVIOUS MEETING HELD ON 21ST OCTOBER, 2009**

Resolved:- That the minutes of the previous meeting held on 21<sup>st</sup> October, 2009 be approved as a correct record.

**D69. LOCAL AUTHORITY DUTY TO SUPPORT VULNERABLE 16 AND 17 YEAR OLDS**

Consideration was given to a report presented by the Strategic Director of Children and Young People's Services concerning a recent (May, 2009) Law Lords judgement (G vs Southwark), which considered how local authorities support homeless 16 and 17 year olds. The legal case tested the circumstances in which local authorities should provide accommodation for this age group and the legislation that should apply. The judgement concluded that the duties of local authorities to accommodate children in need cannot be circumvented by referring the young person to the housing authority. The case has profound implications for local authority children's services.

The report also referred to the position of unaccompanied asylum seeking young people, including support arrangements, accommodation support, support in relation to their status as looked after children and financial arrangements, as informed by a 2003 High Court judgement, (R v London Borough of Hillingdon and the Secretary of State for Education and Skills).

Resolved:- (1) That the report be received and its contents noted.

(2) That, to enable further consideration to be given to the financial implications, for this Council, of the Law Lords judgement, the Strategic Director of Children and Young People's Services submit a report on this matter to a future meeting of the Cabinet Member and Advisers for Children and Young People's Services.

(3) That the appropriate officers have further discussions with Housing Services and with the Supporting People service providers in order to plan for Rotherham's response to the Law Lords ruling.

(4) That the appropriate officers undertake a review of the capacity of services to unaccompanied asylum seeking young people.

(5) That the report be submitted, for information to future meetings of the Cabinet Member and Advisers for Housing and Neighbourhoods, the

Children and Young People's Scrutiny Panel and the New Arrivals Working Party.

**D70. YOUNG PEOPLE SENTENCED TO CUSTODY**

Consideration was given to a report presented by the Operations Manager, Youth Offending Service containing statistical details of young people sentenced to custody. The report included reference to National Indicator 43 (custodial sentences for young people, as a percentage of all court outcomes). Discussion took place on the range of offences which result in custody.

Resolved:- (1) That the report be received and its contents noted.

(2) That the report be submitted to the Children's Board for information.

**D71. EXCLUSION OF THE PRESS AND PUBLIC**

Resolved:- That, under Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting for the following items of business on the grounds that they involve the likely disclosure of exempt information as defined in those paragraphs, indicated below, of Part 1 of Schedule 12A to the Local Government Act 1972 as amended.

**D72. SURPLUS SCHOOL BALANCES 2008/2009**

Further to Minute No. 30 of the meeting of the Cabinet Member and Advisers for Children and Young People's Services held on 15<sup>th</sup> July, 2009, consideration was given to a report presented by the Resources and Business Manager containing the recommendations of the Rotherham Schools Forum sub-group which had reviewed the 2008/2009 financial balances of a number of Rotherham schools, in accordance with Rotherham's Fair Funding Scheme.

Resolved:- (1) That the report be received and its contents noted.

(2) That the balances shall be deducted from those schools as detailed in the report now submitted and these balances applied to the Schools Budget of this Council for the following (2010/2011) financial year.

(3) That any balances above the 8% threshold shall be removed from the six schools, identified in the report now submitted, at the end of the 2009/2010 financial year, in the event that these schools' proposed spending plans are not carried out and completed by 31st March, 2010.

(Exempt under Paragraph 3 of the Act – information relating to financial and business affairs)

**D73. RAWMARSH MONKWOOD PRIMARY SCHOOL - BUILDING OF NEW CLASSROOMS AND ACCOMMODATION BLOCK**

Consideration was given to a report presented by the Acting Principal Project Manager. Environment and Development Services, concerning the tenders received for the construction of a new single storey Infant School building comprising two foundation and two infant classrooms, main entrance foyer and reception, administration offices, toilets, stores, link corridor to the existing building and external works comprising hard and soft play areas, at the Rawmarsh Monkwood Primary School.

Resolved:- (1) That the report be received and its contents noted.

(2) That the tender submitted by Henry Boot Construction Limited, dated 25th September, 2009, in the sum of £1,819,926.00, together with the contingency sum detailed in the report submitted, be accepted for the contract for the construction of new classrooms and an administration block at the Rawmarsh Monkwood Primary School (the total sum for the works including the contingency being £2,410,444.50).

(Exempt under Paragraph 3 of the Act – information relating to financial and business affairs)

(Councillor S. Wright declared a personal interest in the above item, as a school governor of this Primary School)

**D74. MINUTES OF A MEETING OF THE EDUCATION CONSULTATIVE COMMITTEE HELD ON 15TH OCTOBER, 2009**

Resolved:- That the contents of the minutes of the meeting of the Education Consultative Committee, held on 15th October, 2009, be noted.

(Exempt under Paragraph 4 of the Act – information relating to consultations about labour relations matters)

**PERFORMANCE AND SCRUTINY OVERVIEW COMMITTEE  
23rd October, 2009**

Present:- Councillor Whelbourn (in the Chair); Councillors Austen, Barron, Gilding, J. Hamilton, License and Swift.

Apologies for absence were received from Councillors Boyes, Jack, McNeely, G. A. Russell and P. A. Russell.

**(THE CHAIRMAN AUTHORISED CONSIDERATION OF THE FOLLOWING ITEM IN ORDER TO FACILITATE THE MEMBERSHIP OF THE APPOINTMENTS PANEL)**

**75. POSTS OF DIRECTOR OF SAFEGUARDING AND CORPORATE PARENTING AND SENIOR DIRECTOR OF SCHOOLS AND LIFELONG LEARNING**

Nominations were sought to sit on the membership of the Appointments Panel for the posts of Director of Safeguarding and Corporate Parenting and Senior Director of Schools and Lifelong Learning, scheduled to take place on the following dates:-

**Longlisting Meeting (for both roles)** Monday, 7th or Thursday, 10th December, 2009

**Shortlisting Meeting:-**

Director of Safeguarding and Corporate Parenting Tuesday, 5th or Wednesday, 6th January, 2010

Senior Director, Schools and Lifelong Learning Thursday, 21st or Friday, 22nd January, 2010

**Final Stage:-**

Director, Safeguarding and Corporate Parenting Tuesday, 12th or Wednesday, 13th January, 2010

Senior Director, Schools and Lifelong Learning Tuesday, 2nd or Wednesday, 3rd February, 2010

Resolved:- That consideration be given to the nomination of the Chair of the Children and Young People's Services Scrutiny Panel and a further nomination be sought from the remaining Members of the Performance and Scrutiny Overview Committee not in attendance at today's meeting.

**76. DECLARATIONS OF INTEREST**

There were no Declarations of Interest made at this meeting.

**77. QUESTIONS FROM MEMBERS OF THE PUBLIC AND THE PRESS**

There were no questions from the public or the press.

**78. ROTHERHAM'S BUDGET 2010/11 AND BEYOND**

Andrew Bedford, Strategic Director of Finance, gave a presentation which highlighted Rotherham's budget for 2010/11 and beyond.

The presentation drew specific attention to:-

- Revising Budget Forecasts.
- Where the money was being spent.
- What savings came from.
- Current year pressures.
- Forecast Outturn 2009/10.
- MTFS – Summary Resources and Spend.
- What the future would look like.
- Grant Projections.
- Forecast Funding Gap.
- Audit Commission – Value for Money Profile Report 2008/09.
- Bar Charts depicting:-
  - Children's Services.
  - Individual Schools Budget.
  - School Improvement.
  - Access.
  - Education for Under Fives.
  - Social Care for Children and Families.
  - Environment, Planning and Transportation.
  - Street Cleansing – Environment.
  - Transport – Highways.
  - Transport – Public Parking.
  - Culture – Expenditure Overview.
  - Social Care for Adults.
  - Social Care for Older People.
  - Domiciliary Care Service Volume.
  - Adults with Learning Disability.
  - Adults with Physical Disability.
  - Council Tax Administration, Central Services and Other.
  - Benefits Administration.
- Corporate/Cross-Cutting Savings.
- Next Steps.
- Revenue Budget – Original Gap.
- Revisions to Bridge the Gap.

A discussion and a question and answer session ensued and the

following issues were raised and subsequently clarified:-

- Reduction in staff and alternative ways to bridge the deficit.
- Car mileage rate reductions and tax relief alternative schemes.
- Value for money on high spend services.
- Value for money savings and cross cutting exercises.
- Waste collection and the high amount of spend per head.
- Concessionary fares and how they were affecting Rotherham.
- Value for Money Review Process and Arrangements.
- Budget pressures through the use of consultants.
- Bicycle purchase through salary sacrifice schemes.
- Car parking income.

Resolved:- That Andrew Bedford be thanked for his informative presentation and the contents be noted.

**79. LOCAL AUTHORITY BUSINESS GROWTH INCENTIVE - AREA ASSEMBLIES DEVOLVED BUDGET PROPOSALS**

Consideration was given to a report which provided an update on the proposals from the Area Assembly Co-ordinating Groups for projects identified to be funded through Local Authority Business Growth Incentive (LABGI) within the 2009/10 financial year.

These proposals were approved on 19th October, 2009 by the Cabinet Member for Housing and Neighbourhoods for recommendation to Cabinet on 21st October, 2009.

These proposals supported the corporate objective of devolved decision-making in the Borough through Area Assemblies and the delivery of local projects and actions which met corporate objectives and community priorities as identified in the Area Plans of the Area Assemblies.

Resolved:- (1) That the project proposals to be funded from the Local Authority Business Growth Incentive be supported.

(2) That Cabinet be asked to explore options to support the long term sustainability of devolved budgets to Area Assemblies.

**80. CONTEST 2 AND PREVENT STRATEGY PROGRESS**

Carol Adamson, Equalities and Diversity Officer, introduced a report which provided information about the Government's national CONTEST Counter-Terrorism Strategy and Prevent Strategy and the progress made in Rotherham to respond to this agenda.

The report set out in more detail the four main workstreams of the Strategy known as Pursue, Prevent, Protect and Prepare. Local partners were responsible for delivering the Prevent workstream, the aim of which was to stop people becoming terrorists or supporting violent extremism.

CONTEST made it clear that Prevent built on and was linked to the Government's wider work to create strong, cohesive and empowered communities, based on a commitment to common and shared values.

Further information was provided on:-

- The Threat.
- Scale of the Threat.
- The Prevent Strategy.
- The Prevent Framework.
- Rotherham Partnership's Response.
- The Next Steps.

The Rotherham Prevent Action Plan was based on the priorities for Rotherham identified by Guardian Group in accordance with the Prevent Strategy, taking into account the local context. Rotherham's Counter Terrorism Local Profile was also informing the local Prevent agenda, so that activities were in line with, and proportionate to, local circumstances.

Discussion ensued and the following issues were raised and subsequently clarified:-

- Democratic accountability.
- Progress of the action plan and the need for regular monitoring mechanisms.
- Possible funding allocation for Rotherham.
- Involvement and support of local Ward Members.
- Rotherham's perception of extremism.
- Kashmir police links and the benefits to Rotherham.
- Little information about priorities in the action plan.
- Presentation of information to the Area Assembly Neighbourhood Action Groups.
- Support for School Cohesion through BME and School Councils, how the schools were identified and how Schools duty to promote community cohesion fitted into this project.
- Categorisation of the Prevent Groups.
- Work and support at a very local level.
- Little or no publicity around Local Democracy Week.
- Involvement and curriculum development of mono-cultural schools or schools with low numbers of BME students in the cohesion agenda.
- Community cohesion involvement led by School Governing Bodies.

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- Area Assembly involvement and discussion at meetings of the Area Assembly Chairs.

Resolved:- (1) That the progress made against the Prevent agenda be noted.

(2) That an update be provided to this Committee in six months and be monitored thereafter on a twice yearly basis.

(3) That progress on Area Assembly involvement be included as part of the monitoring report on the Area Assembly Action Plans and that this be reported to the Democratic Renewal Scrutiny Panel in due course.

**81. PLACE SURVEY ACTIONS**

Consideration was given to the report presented by Miles Crompton, Research Co-ordinator, which set out the key issues and implications for Rotherham arising from the 2008 Place Survey along with measures to disseminate the results and identify actions for the Borough. The Place Survey measured quality of life outcomes and satisfaction with services provided by the Council and partner agencies.

The Place Survey provided eighteen National Indicators and four of Rotherham's LAA indicators. Key findings from the survey were that satisfaction with the local area had risen and concerns about community safety had fallen. However, satisfaction with the Council, Council services and value for money was low and community cohesion was well below average.

The final results of the Place Survey were published on 23rd June, 2009 and needed to be fully disseminated and understood by the relevant officers and partner agencies. In addition, actions which could improve local quality of life or satisfaction with services needed to be identified and prioritised.

Rotherham's overall results reflected a pattern of declining satisfaction evident nationally, although the relative position of the Borough had worsened. There were positive messages about improved quality of life with increased satisfaction about the local area and reduced perception of anti-social behaviour. However, satisfaction with the local authority overall and most Council services has fallen since 2006.

The potential existed for Rotherham to improve perceptions through more effective communications as most people did not feel well informed about what local public services were doing or how they could influence local decisions. Appropriately targeted communications through all forms of media, including internet, were important to reach the widest range of customers. Rotherham News, the community newspaper of the Local



Strategic Partnership, launched in 2008, and its impact had yet to be evaluated formally.

On a positive note, service users were invariably more satisfied than non-users and services needed to gain more credit for services actually delivered and improvements in quality of life. Increasing the use of services such as libraries, leisure centres, museums and theatres would help to increase satisfaction. However, the majority of people were likely to rely on Council or partner publications, local media or word-of-mouth to inform their perceptions of most local services.

The results of the Place Survey were a valuable indicator of what local people thought about living in Rotherham and their perceptions of, and satisfaction with, local services. It was, therefore, important that the findings continued to be disseminated widely and discussed to provide a better understanding of local perceptions and ensure the results of the survey were used to shape local public services. It was important that Place Survey results influenced both service planning and the marketing/communications activity required to support delivery relevant to the indicators surveyed. In the short to medium-term, actions were being undertaken or recommended to assist with the circulation of the final report.

In the longer-term, the results should be used to inform the planning and prioritisation of communication during 2010/2011, so that resources could be targeted in line with the views of local people. These findings should also inform budget setting and service planning.

Discussion ensued on the questions asked as part of this survey and the correlation between the satisfaction on certain areas and the perception indicators and how these linked together.

It was, therefore, suggested that some of these areas be included as part of a Scrutiny Review being undertaken by the Democratic Renewal Scrutiny Panel on perception indicators.

Discussion ensued on the significance of the statistics and the margin for error and how this survey, like others, could only provide a snapshot at a point in time. This survey was based on the views of a 1% sample of Rotherham adults. Results were subject to confidence intervals of around + or – 3% of the actual results so care needed to be taken when interpreting the findings.

Further dialogue took place and questions were raised by the Committee, which were answered, relating to:-

- Weighting of the data and what information was taken into consideration including gender, age, economic climate and household income.
- Possibility of a Members' Seminar to share the results with

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- attendance from the Audit Commission and MORI.
- Perception and fear of crime and anti-social behaviour in Rotherham Town Centre.
- Lack of Police presence to alleviate concerns.
- Publication of the survey results and the use of Rotherham News.
- Randomness of samples given that Rotherham was 70% rural and 30% urban.
- Outcome of the Local Strategic Partnership wide dissemination event and workshop on 7<sup>th</sup> October, 2009.

Resolved:- (1) That the contents of the final report on the 2008 Place Survey by Ipsos MORI be noted.

(2) That action plans be developed to improve Rotherham's position on LAA Indicators and in response to other key issues as outlined in the report.

(3) That the dissemination plans for the Place Survey results as outlined be supported.

(4) That the results be used to inform budget setting, service planning and the development of the Council's Marketing/Communications Plan for 2010/2011.

(5) That consideration be given to the arrangement of a Members' Seminar on the results and Legal and Democratic Services be notified in due course.

**82. MINUTES**

Resolved: That the minutes of the meeting held on 9<sup>th</sup> October, 2009 be approved as a correct record for signature by the Chairman.

**83. WORK IN PROGRESS**

Members of the Committee reported as follows:-

(a) Councillor Swift reported on matters relating to the Regeneration Scrutiny Panel, particularly the budget process.

(b) Councillor Jack had submitted information on matters relating to the Adult Services and Health Scrutiny Panel, particularly:-

- The start of the budget process,
- Performance targets for 2008/09 and the first quarter.

- Ongoing review of “Help People to Live at Home”. This had been delayed due to the staff leaving the authority, but this was now being progressed.
- Breastfeeding Review was almost complete and was being led by Councillor Burton.
- Ongoing work with flood victims in the Holderness Ward. Co-ordinating information was progressing.
- Reminder of the Fairs Fayre Event at Magna on Wednesday, 28<sup>th</sup> October, 2009.

**84. CALL-IN ISSUES**

There were no formal call-in requests.

**PERFORMANCE AND SCRUTINY OVERVIEW COMMITTEE**  
**6th November, 2009**

Present:- Councillor Whelbourn (in the Chair); Councillors Austen, Barron, Boyes, Jack, License, McNeely, G. A. Russell, P. A. Russell and Swift.

Also in attendance for items 91 onwards below were George Bailey, John D'Silva, Myles Doran, George Foster, Charlotte Scothern and Melissa Waterworth (representatives of the Rotherham Youth Cabinet). Tommy Aitchison, Mateen Duresmain and Oliver Newrick (representatives of Rawmarsh Community School Council).

Councillors Fenoughty, St. John (Cabinet Member for Cultural Services and Sport), S. Wright (Cabinet Member for Children and Young People's Services) and Wyatt (Cabinet Member for Resources).

Apologies for absence were received from Councillors Doyle, Gilding and Stone.

**85.       DECLARATIONS OF INTEREST.**

There were no declarations of interest made at this meeting.

**86.       QUESTIONS FROM MEMBERS OF THE PUBLIC AND THE PRESS.**

There were no questions from members of the public or the press.

**87.       MINUTES**

Resolved:- (1) That the minutes of the meeting held on 23rd October, 2009 be approved as a correct record for signature by the Chairman.

(2) That, with regard to Minute No. 78 (Rotherham's Budget 2010/11 and Beyond) and the reference to bicycle purchase through salary sacrifice scheme, the Assistant Chief Executive, Human Resources, be requested to look into other areas that could be processed through salary sacrifice for the benefit of the employees.

**88.       WORK IN PROGRESS**

Members of the Committee reported as follows:-

(a) Councillor G. A. Russell referred to the launch on 3rd November, 2009 of the Youth Cabinet manifesto and reported that the latest meeting of the Children and Young People's Services Scrutiny Panel had considered:

- a presentation on Child Poverty
- Narrowing the Gap (Raising the Bar) project
- Directory of services and activities for children and young people

and families (Young People's Zone)

- H.M. Government response to the Lord Laming report
- Value for Money budget review

(b) Councillor McNeely reported that future meetings of the Sustainable Communities Scrutiny Panel would consider:

- the work of enforcement officers
- 2010 Rotherham Ltd. Improvement Plan with the Chief Executive and Chair of the Board

(c) Councillor Boyes reported:

- the latest position regarding Yorkshire South Tourism
- congratulations to Council staff and South Yorkshire Police for a very well managed bonfire season

(d) Councillor Jack reported that the next meeting of the Adult Services and Health Scrutiny Panel on 12th November, 2009 was to consider the personalisation issue to which all Members of the Council were invited.

(e) Councillor Austen reported that the latest meeting of the Democratic Renewal Scrutiny Panel had considered:-

- a presentation an anti social behaviour orders
- a presentation on transitional funding NRF
- report on participatory budgeting
- protocol issues regarding crime and disorder responsibilities
- a presentation on the Community Leadership Fund

**89. CALL-IN ISSUES**

There were no formal call in requests.

**90. MEMBERS OF THE YOUTH CABINET TO INTERVIEW ELECTED MEMBERS ABOUT BEING A COUNCILLOR**

At this point in proceedings the meeting was adjourned to facilitate a political speed dating session between representatives of the Rotherham Youth Cabinet and members of this Committee and Cabinet.

The meeting reconvened, together with members of the Cabinet and representatives of Rotherham Youth Cabinet and Rawmarsh Community School.

As part of 11 Million Takeover Day, Melissa Waterworth (Youth Cabinet) chaired the remainder of the meeting.

(Melissa Waterworth in the Chair)

Melissa welcomed everyone to the meeting and introductions were made.

## **91. INTRODUCTION TO SCHOOL COUNCILS**

Joyce Thacker, Strategic Director of Children and Young People's Services, gave a brief introduction to school councils stressing their importance particularly in the context of equality of experience and student council opportunities.

Councillor Fenoughty indicated he was an advocate of school councils and referred to his five years at St. Bernards which had provided him with his first experience of democracy. Advantages of school councils included:-

- lobbying governors and heads for resources
- led to the development of the Youth Cabinet and Youth Parliament
- teaching formalities of meetings
- establishing relationships between students and teachers and also students from different year groups
- opportunity to use one's voice and question

Joyce Thacker and Councillor Fenoughty were thanked for their contributions.

Members received a briefing note on the background to school councils.

## **92. HOW A SCHOOL COUNCIL WORKS**

Tommy Aitchison, Oliver Newrick and Mateen Duresmain of Rawmarsh Community School gave a presentation relating to the above which covered:-

- Why are we on the school council

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- Transferable skills gained from being on a school council
- The benefits to school from the school council
- What needs to be in place for a school council to work well

Discussion and a question and answer session ensued and the following issues were covered:-

- detailed level of answers received to bullying survey due to being conducted by students
- outcomes from the bullying survey
- monitoring and feedback of survey results
- obstacles to a successful school council
- elected member input to assist school councils
- some school councils better than others and reasons for such

Tommy, Oliver and Mateen were thanked for their informative and interesting presentation.

**93. SCHOOL COUNCIL PRINCIPLES**

George Foster and Myles Doran, Rotherham Youth Cabinet, gave a presentation relating to the above which covered:-

- Mission Statement for Rotherham Youth Cabinet
- Principles of Student Councils
- Aim of Secondary Student Councils
- Objectives
- Principles of Good Practice in Secondary Student Councils:-
  - Constitution
  - Structure of Councils
  - Support for the Council
  - Communication
  - Elections
  - Student Roles
  - Equality and Diversity
  - Schedule of Meetings
  - Budget

- Valued
- Content of Meetings
- Training and Support

Discussion and a question and answer session ensued and the following issues were covered:-

- numbers of school councils allocated a budget
- linkages between school councils and respective communities e.g. Youth Parish Council
- fun/social aspects of school councils
- conflicting demands of teachers and school council duties
- constitutional structures of school councils and need for flexibility
- anonymous elections
- biggest barrier to goals of school councils
- importance of member of staff support to school councils
- priority of principles and greatest challenge
- potential tap in to local elected member leadership fund for assistance
- importance of communication link between school councils and local elected members

Resolved:- That the School Council Principles, as now reported, be endorsed by this Committee and referred to Cabinet.

In closing the meeting, Melissa thanked everyone for their attendance and contributions.



By virtue of paragraph(s) 3 of Part 1 of Schedule 12A  
of the Local Government Act 1972.

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